Consultation comments on HE2 - All heritage assets (designated and non-designated)

- Support 17
- Neither support of object 1
- Object 4

The changes to the supporting text and the Local Plan policies have not only been informed by the responses to the Regulation 18 consultation but they have also taken on board any additional feedback that has come out of discussions/meetings with statutory consultees and members in order to improve the clarity and understanding of the contents of the Local Plan.

Comments which support policy HE2 – all heritage assets			
Respondent number	Comment	Officer comment	
ANON- KSAR- N8MP-M	[This response should be read in conjunction with the full copies of the 'North Whiteley Representations to the Winchester Local Plan Regulation 18 representations which includes the relevant figures and appendices, with tables correctly formatted.	Support welcomed and comments noted Recommended response: no change	
	Paragraph 189 of the Framework seeks to conserve and enhance the historic environment and sets out that heritage assets are an irreplaceable resource that should be conserved so they can be enjoyed for their contribution to the quality of life or existing and future generations. Winchester has a rich and diverse historic environment that provides a valuable contribution to its identity and culture. Strategic Policy HE1 confirms the Plan will protect the district's designated and non-designated heritage assets in accordance with the Framework and Policies HE2-HE14 set out the approach through which this will be achieved.		
	Crest Nicholson is broadly supportive of the aims of these Policies and notes the development proposal for land in the North Whiteley MDA is not located in close proximity to any designated or non-designated heritage assets and the allocation of further growth in this location will therefore reduce development pressure on the district's historic environment.		

Comments that object to policy HE2 – all heritage assets		
Respondent	Comment	Officer comment
number		
ANON-	There should be explicit mention of roads so as to preserve townscapes.	Comments noted
KSAR-		
NKGQ-2		Officer response: Proposed
		additional supporting text for policy HE1 here:
		The historic environment is
		all around us, through the ways that the landscape of
		our countryside and
		streetscapes of our
		settlements have been used and enjoyed in the past. The
		remains of man-made
		changes to the environment
		are the evidence of our
		heritage, and where these
		remains have heritage
		significance and are sufficiently well-preserved,
		they will be considered as
		heritage assets, for the
		purposes of decision making
		in planning applications.

ANON- KSAR- NKA3-X	Policy HE2 All heritage assets (both designated & non-designated) and Policy HE13 Non-designated historic rural and industrial heritage asset Policy HE2 sets out a process for producing heritage information in support of development proposals, but is weak in terms of actual protection offered to those designated and non designated heritage assets. Policy HE13 provides for the change of use of non-designated heritage assets in certain circumstances but is limited in its scope to rural areas. Such protection should also be afforded to non designated assets within town centres and settlement boundaries. The wording of these policies should be tightened up so that when allocating sites for development, there is greater recognition of the need to avoid impacts on heritage assets, both designated and non designated.	Comments noted. For non-designated heritage assets, this is not a formal designation and is only something the Council would recognise during the determination of a planning application. HE4 sets out the policy for non-designated heritage assets. Recommended response: no change
BHLF- KSAR- N8BD-W	The Trust supports all the recommendations in the Historic Environment chapter of the Integrated Impact Assessment published in October 2022. Policy HE2 - All heritage assets (both designated and non-designated) Objections and comments The Trust supports the requirement that all applications require a Heritage Statement except householder applications where this can be incorporated into the Design and Access Statement. The Trust objects to weaker wording, compared to policy DM 29 of the adopted Local Plan, from: "loss only allowed exceptionally" to "Heritage assets should be conserved in a manner appropriate to their significance" especially as responsibility for defining the significance is delegated to the applicant. If Policy HE2 goes forward it should include the relevant wording from the NPPF.	Comments noted The wording of HE2 has been amended to take account for changes suggested by Historic England. Local Plan policies should not, as a matter of practice, just repeat the wording in the NPPF. See point below. Recommended response: no change
BHLF- KSAR- N8BQ-A	The greater clarity, the wording in the opening paragraph of this policy would benefit from minor amendment, acknowledging the need for desk-based assessment for all applications on sites that include, or have the potential to include heritage assets with archaeological interest, in accordance with	Comments noted and welcomed.

	aragraph 194 of the NPPF i.e. that aspect does not need the qualifier "where ecessary". We suggest alternative wording for consideration.	Proposed changes to the left have been agreed to.
C H si as ne si in ne fr Al ac de he si	Changes to policy text outlined below: deritage assets should be conserved in a manner appropriate to their ignificance. Applicants must describe the significance of any affected heritage ssets, using appropriate expertise and assessment, including where eccessary, e.g. heritage impact assessment, desk-based assessment (where a ite on which development is proposed includes, or has the potential to include, heritage assets with archaeological interest), and where eccessary heritage impact assessment and/or field evaluation (the results from which needs to be submitted in a Heritage Statement). All applications which affect or may affect heritage assets should be eccompanied by a heritage Sstatement, proportionate to the nature of the evelopment and heritage interest, describing the significance of affected eritage assets and/or their settings, the degree and nature of impact upon that ignificance and how the proposals minimise or mitigate any harm. For minor or ouseholder applications, where there is a limited impact on heritage assets, his can be incorporated into the Design and Access Statement.	New text = bold Removed text = strikethrough

Comments which neither support or object to policy HE2 – all heritage assets			
Response	Comment	Officer Response	
ID		-	
BHLF-	The Historic Environment	Comments noted	
KSAR-	Strategic Policy HE1 HE2 HE8 HE9 HE14		
N8BX-H	The Trust supports the aspiration for a 'positive Policy' when dealing with heritage	WCC is committed to support	
	assets, but subject to such Policy recognising that such assets must 'make a	HHFT in their effective use of	
	practical contribution' by delivering a meaningful use. (As	the historic buildings within	
	stated at 8.19). The Trust operates from several listed buildings and/or buildings	their estate. These policies are	
	of historic interest. The Trust is concerned that the need to upgrade such	not intended to preclude this,	
	buildings (to allow them a meaningful future and retain historic context) with	rather to ensure that all works	

modernised or High Tec infrastructure reflecting clinical or supporting need should not be seen as inappropriate or made unaffordable by the needs of historic conservation. The Trust suggests that certain historic and socially important continuous building uses be considered 'flexible and adaptable' as a route to maintaining ongoing historical context, allowing sustainable meaningful use and to protect and build upon already embedded carbon. The Trust expects that 'sustainable future use' must also allow alteration reflecting a contribution to the stated climate emergency and to achieve desired energy efficiency / Net Carbon Zero aspirations. (CN1 CN2 CN6),

and alterations to them are carefully considered to ensure that the significance is sustained, and that any harm is thoroughly justified and minimised where possible. WCC recognises the contribution made by the reuse of buildings, historic or otherwise, to protect embodied carbon in the journey to netzero.

Recommended response: no change

Respondent number	Comment	Officer comment
ANON-KSAR-N8EX-M	Policy HE2 sets out a process for producing heritage information in support of development	Comments noted
	proposals, but is weak in terms of actual protection	Recommended response:
	offered to those designated and non designated	Change the wording of policy
	heritage assets.	HE2 as outlined below to
		strengthen the policy.
		Heritage assets should be
		conserved in a manner
		appropriate to their
		significance. Applicants must
		describe the significance of any
		affected heritage assets, using
		appropriate expertise and

assessment, including a where necessary, e.g. heritage impact assessment, desk-based assessment (where a site on which development is proposed includes, or has the potential to include, heritage assets with archaeological interest), and where necessary heritage impact assessment and/or field evaluation (the results from which needs to be submitted in a Heritage Statement).

All applications which affect or may affect heritage assets should be accompanied by a hHeritage Sstatement, proportionate to the nature of the development and heritage interest, describing the significance of affected heritage assets and/or their settings, the degree and nature of impact upon that significance and how the proposals minimise or mitigate any harm. For minor or householder applications, where there is a limited impact on heritage

Statement. Any proposals for heritage assets included in the council's 'Buildings at Risk Register', or the Historic England 'Heritage At Risk Register', shall include works to enable the removal of that heritage asset from those registers.
--

	Recommendations	Officer response
Comments	No recommendations provided	N/A
from		
SA/HRA		

Amendments to policy HE2

Heritage assets should be conserved in a manner appropriate to their significance.

Applicants must describe the significance of any affected heritage assets, using appropriate expertise and assessment, including a where necessary, e.g. heritage impact assessment, desk-based assessment (where a site on which development is proposed includes, or has the potential to include, heritage assets with archaeological interest), and where necessary heritage impact assessment and/or field evaluation (the results from which needs to be submitted in a Heritage Statement).

All applications which affect or may affect heritage assets should be accompanied by a heritage Statement, proportionate to the nature of the development and heritage interest, describing the significance of affected heritage assets and/or their settings, the degree and nature of impact upon that significance and how the proposals minimise or mitigate any harm. For minor or householder applications, where there is a limited impact on heritage assets, this can be incorporated into the Design and Access

Statement. Any proposals for heritage assets included in the council's 'Buildings at Risk Register', or the Historic England 'Heritage At Risk Register', shall include works including repairs to enable the removal of that heritage asset from those registers.