Consultation comments on SP2 - Spatial Strategy and Development Principles

- Support 34
- Object 46
- Neither support or object 19

The changes to the supporting text and the Local Plan policies have not only been informed by the responses to the Regulation 18 consultation but they have also taken on board any additional feedback that has come out of discussions/meetings with statutory consultees and members in order to improve the clarity and understanding of the contents of the Local Plan.

Comments in support of Policy SP2 – Spatial strategy and development principles		
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Respondent number	Comment	Officer comment
BHLF-KSAR-N868-5	Housing Strategy and Sustainable Locations	Support is noted.
BHLF-KSAR-N8ZF-Q	Consensus on need for strategic housing	The assessment of settlements for their suitability for
BHLF-KSAR-N8BS-C	aligned with employment and living patterns.	development, and the rationale and justification for the
BHLF-KSAR-N8BF-Y	Advocacy for development in sustainable	selection of sites is set out in the Sites and
ANON-KSAR-N85A-D	locations supporting public transport and	Development Strategy Background Paper.
ANON-KSAR-NKAK-P	services, with some concern over the clarity of	
ANON-KSAR-N81K-K	site allocation criteria	
BHLF-KSAR-N8ZJ-U	Support for identification of Winchester Town as	
BHLF-KSAR-N8B3-C	most sustainable location for growth.	
	Concerns raised over Sir John Moore Barracks	
	Promotion of locations for additional	
	development, Denmead, Bishops Waltham,	
	Curdridge, considered consistent with the broad	
	aims of the Policy, with additional development	
	proposed in locations considered sustainable.	
BHLF-KSAR-N868-5	Meeting Community and Housing Needs	The approach to overall growth is set out in the Housing
BHLF-KSAR-N8ZF-Q	Support for policies aimed at delivering homes	Background Paper and response to policy H1. It is not
BHLF-KSAR-N8BS-C	that meet community needs. Emphasis on	considered appropriate for housing allocations (and by

ANON-KSAR-N85A-D ANON-KSAR-N81K-K BHLF-KSAR-N8B3-C	setting housing targets as 'minimum' and integrating developments sustainably with existing communities. Calls for unmet need to be recognised and responded to, and economic growth needing to be taken into account in housing numbers.	extension this policy) to express housing numbers as a minimum. The adopted Plan follows an approach that sets the development for sites as "about" XXX dwellings and this has not fettered the ability of sites to come forward with higher numbers if that has proved to be suitable.
ANON-KSAR-NKFD-M ANON-KSAR-N85A-D BHLF-KSAR-N8BF-Y	Balancing Growth and Environmental Preservation Support for the policy's focus on development while protecting natural and historical assets. Advocacy for environmentally friendly development and preservation of rural character, with calls for a balanced approach to housing and infrastructure projects. Innovative design and incorporation of trees was requested.	Comments are noted. The approach to design is set out in Policy D1 and it is considered that policy already places appropriate expectations for innovative design and the incorporation of trees in development. It is considered helpful to make some minor changes to the policy to improve legibility. Proposed Change Amend criterion v of Policy SP2 as follows — v. Address the impact en of climate change, the potential for renewable energy, and the implications for air quality, green infrastructure, recycling/waste, flooding and surface water and the water environment;
BHLF-KSAR-N8BS-C ANON-KSAR-N81K-K	Economic Growth and Diversification Praise for the policy's role in fostering economic development alongside housing. Some caution regarding the potential impact of economic growth on quality of life and local infrastructure.	Comments are noted. The evidence eon employment needs is set out in the Employment Land Study and the Town Centre uses study. The consideration of whether this results in a case for increasing housing requirements is set out in the Housing Background Paper.
BHLF-KSAR-N8BF-Y BHLF-KSAR-N868-5 ANON-KSAR-NKQ5-G	Encouraging Active and Public Transport Support for policy encouraging active and public transport. Comment that developers can	Comments are noted and it is recognised that the opportunities for active and public transport are not uniform across the Plan area. The revisions in the Plan

BHLF-KSAR-N8B3-C	only do so much to encourage active and public	to identify the 20 minute neighbourhood, rather than the
	transport. However, practicality concerns in rural areas and market towns highlight a need	15 minute city more accurately reflect the position and what the plan is trying to achieve.
	for a nuanced approach for different locations.	what the plan is trying to achieve.
ANON-KSAR-NKQ5-G	Point vi needs to recognize that public transport	Noted.
Curdridge Parish	is not a viable solution for most of the rural	Trotog.
Council	areas and market towns.	
	Development in rural areas will need	
	investment in footways along lanes, so	
	cooperation with HCC is a pre-requisite.	
ANON-KSAR-NKDW-5	The policy sets the overall strategy and	Noted.
Littleton and	principles for the development put forward in	
Harestock Parish	the Plan. It sets out seven criteria for new	
Council	development to meet and refers to the Sir John	
	Moore Barracks (SJMB) as a key site in the	
	Winchester Town spatial area. The policy	
	provides the strategic framework for more	
	detailed policies. Littleton and Harestock Parish	
	Council supports the policy. Support Policy SP2.	
ANON-KSAR-NKJY-D	Hampshire County Council as landowner	Agreed It is thought helpful to clarify what is being
Hampshire County	supports the spatial strategy approach. This is	sought regarding infrastructure to support development
Council	because the current Local Plan approach	sought regarding infrastructure to support development
	provides the opportunity to maintain a steady	Proposed Change:
	and robust supply of housing over the Plan	
	period by relying on different sized and	Amend Criterion x of Policy SP2 as follows:
	geographically located sites (effective).	·
		i. Undertake an assessment of the Test
	The County Council has proactively supported	existing infrastructure and service capacity to
	this approach by making land available to the	serve new development and make
	City Council for development, some of which	arrangements in a timely manner for
	are now draft allocations within this Local Plan;	

<u>-</u>		
	Cornerways and Merrydale (KW1), North	appropriate increases in capacity or
	Whiteley (SH2) and Whiteley Green (SH3).	measures to mitigate impact.
	Other sites have also been put forward to the	Ţ.
	City Council for development and are available,	Add the following text to paragraph 3.9 –
	should the City Council wish to reconsider their	
	inclusion to supplement the predicted supply of	Development proposals will be supported which
	housing to meet the calculated housing need	reflect these principles. Further guidance and
	and deliver sustainable development.	expectations are set out in the other policies in this
	'	Local Plan, and supporting evidence such as the
	The draft policy states that 'development	Infrastructure Delivery Plan and other documents
	proposals will be expected to: test existing	listed after para. 2.16 (page 10) should be referred
	infrastructure and service capacity to serve new	to when considering how to meet these
	development and make arrangements in a	requirements. Where it is understood there are
	timely manner for appropriate increases in	likely to be specific requirements or issues which
	capacity or measures to mitigate impact.'	should be discussed with third parties such as
		infrastructure providers, they are identified the
	The County Council suggests that it would be	allocations policies and supporting text.
	helpful to have more explicit guidance within the	unodations pondies and supporting text.
	Development Plan on what the City Council	
	would expect to see in a planning application in	
	practice to meet this requirement. Perhaps this	
	could be as a separate supporting planning	
	document, if not within the Local Plan itself.	
ANON-KSAR-NK2C-Y	As the water supplier and wastewater	Agreed.
Southern Water	undertaker for parts of Winchester District,	7.91004.
	Southern Water supports criterion (x) of this	
	policy in ensuring sufficient infrastructure	
	capacity for new development, noting this will	
	apply to water supply and wastewater	
	infrastructure.	
	mmastructure.	<u> </u>

ANON-KSAR-N8X5-4	The Dever Society supports the policy while not	Noted.
The Dever Society	commenting on the specific housing numbers	
-	for the three development areas.	

Respondent number	Comment	Officer comment
ANON-KSAR-N8MP-M	Infrastructure and Environmental	Comments are noted. To ensure the criterion captures
ANON-KSAR-NK79-T	Considerations	what the Plan is trying to achieve, it is considered
ANON-KSAR-N8XU-4	Emphasis on sustainable measures for	appropriate to broaden the meaning of this so it more
ANON-KSAR-NK29-N	infrastructure development balanced with	adequately capture all relevant assets.
	environmental protection; Seeking mention of	
	renewable energy and biodiversity as a dual	Proposed response –
	approach to meet housing and infrastructure	
	needs without harming the environment.	Amend criterion v of policy SP2 as follows –
		v. Maintain <u>Conserve</u> and enhance the importance of environmental, heritage and landscape assets and make efficient use of scarce natural resources including the recycling of materials on site;
	Support for expansion of settlements such as Whiteley and West of Waterlooville to utilise existing and planned infrastructure.	Noted. As a point of clarification, it is thought helpful to clarify the naming of the strategi development West of Waterlooville.
		Proposed Change:
		Amend criterion ii of Policy SP2 as follows :
		infrastructure in two sustainable new neighbourhoods

		at West of Waterlooville, including Newlands Newlands (West of Waterlooville) and North Whiteley (Whiteley).
	Include "brownfield first" in the policy.	The second paragraph of this policy does set out the prioritisation of brownfield land.
BHLF-KSAR-N86A-E BHLF-KSAR-N8Z6-7 BHLF-KSAR-N864-1 BHLF-KSAR-N86V-3 BHLF-KSAR-N8T1-V	Local Needs and Strategic Alignment The development principles within SP2 are not required and duplicate policy, as the subsequent non-strategic policies of the plan will define a framework for detailed planning, technical and environmental considerations.	It is considered appropriate to set out the development principles for each of the three sub-areas of the plan, providing a basis for subsequent policies such as D2-D4 to provide further detailed guidance.
	There should be more housing in the south Hampshire area in light of unmet needs in South Hampshire.	The Plan approach to housing numbers is set out in the responses to Plan policy H1 and the Housing Background Paper
	Denmead promoted. Harestock Road promoted as an additional development site. Pudding Farm promoted as an additional site in Winchester.	The assessment of settlements for their suitability for development, and the rationale and justification for the selection of sites is set out in the Sites and Development Strategy Background Paper.
BHLF-KSAR-N86A-E ANON-KSAR-N8MP-M BHLF-KSAR-N8T8-3 BHLF-KSAR-N8T1-V	Housing Strategy and Needs Assessment Clarification needed on the methodology for housing needs and the implications of shifts in government policy; discussion of setting housing targets with allowances for miscalculation. Concerns over starting date for calculating housing need. importance of balancing social housing with economic and environmental factors.	The approach to overall growth and the calculation of housing requirements is set out in the responses to policy H1 and the Housing Background Paper. It is not considered appropriate for housing allocations (and by extension this policy) to express housing numbers as a minimum. The adopted Plan follows an approach that sets the development for sites as "about" XXX dwellings and this has not fettered the ability of sites to come forward with higher numbers if that has proved to be suitable.
	Housing requirements should be expressed	The approach to overall growth is set out in the Housing

	as a minimum, not 'about', in accordance with the need to boost significantly the supply of housing.	Background Paper and response to policy H1. It is not considered appropriate for housing allocations (and by extension this policy) to express housing numbers as a minimum. The adopted Plan follows an approach that sets the development for sites as "about" XXX dwellings and this has not fettered the ability of sites to come forward with higher numbers if that has proved to be suitable.
ANON-KSAR-NKDG-N ANON-KSAR-N8MP-M BHLF-KSAR-N86T-1	Sustainable Transport and Settlement Hierarchy Proposals for prioritising sustainable travel modes and improving walking, cycling, and public transport; a hierarchical approach to spatial planning, positioning Winchester at the top, considered necessary for sustainable development.	Comments about the sustainability of Winchester are noted. Regarding suggested change to the criterion on cycling, it is considered that appropriate weight and prioritisation of sustainable transport is placed on this throughout the Plan, However, a minor adjustment would better reflect what is being sought. Proposed Change: Amend Criterion vii of Policy SP2 as follows: Make the use of public transport, walking and cycling easy safe and accessible, and integrate the development of homes, jobs, services and facilities, to reduce car use:
BHLF-KSAR-N8T8-3 Oliver's Battery Parish Council BHLF-KSAR-N8T2-W BHLF-KSAR-N8T5-Z	WCC should pause and re-evaluate your approach on required numbers following the recent change in government policy regarding housing targets. Authorities that are well-advanced in producing a new Local Plan will be given additional time and other	Since these comments were received we have had a change in Government and a new emphasis on delivering housing, along with proposed changes to national planning policy. It is not thought that pausing the Plan process will lead to the outcome of lower, locally evidenced overall housing targets sought.

BHLF-KSAR-N8BY-J	protections.	
(supporting)	The revised approach is due to be set out in	Regarding community engagement, the proposed
	the upcoming NPPF prospectus, out for	submission plan consultation will provide further
	consultation this month. It is critical that the	opportunity for communities to engage in this process,
	emerging Local Plan is adapted to ensure it is	and the Plan itself sets out proposes for master
	consistent with the new policy and	planning and design codes which will provide additional
	correspondingly revised NPPF.	opportunities for engagement.
	It is an opportunity for WCC, working with	
	local communities, to produce a Local Plan	Other comments on infrastructure and engagement with
	which genuinely meets local needs	communities noted.
	considering what needs to be protected, for	
	example the SDNP and Valued Landscapes	
	etc.	
	It is essential that the right homes are	
	delivered in the right places and that will only	
	happen if they come with the right	
	infrastructure and that it is done	
	democratically with local communities.	
ANON-KSAR-N8QD-C	The Winchester District Climate Assembly	Noted. It is thought the new emphasis on "vision and
Winchester District	participants are pleased that principle vi	validate", rather than "predict and provide", is likely to
Climate Assembly	highlights the need for walking, cycling and	provide a new impetus to this when considering the
	public transport improvements, and would like	transport impact of development.
	to ensure these are prioritised over private	
	car infrastructure.	
BHLF-KSAR-N8SX-2	When considering proposals for growth, any	Comments are noted and have informed the approach
National Highways	impacts on the SRN will need to be identified	to the Strategic Transport Assessment which has been
	and mitigated as far as reasonably possible.	undertaken, the results of which are published in
	We will support a local authority proposal that	support of the Regulation 19 proposed Submission
	considers sustainable measures, which	Plan.
	manage down demand and reduce the need	
	to travel. Infrastructure improvements on the	
	SRN should only be considered as a last	

resort. Proposed new growth will need to be considered in the context of the cumulative impact from already proposed development on the SRN.

In review of the Regulation 18 Consultation Plan Document it is evident that Standard Method for determining housing need has been applied which results in 14,178 dwellings for the District over the Local Plan period to 2039. It has been noted that within southern Hampshire there are a number of authorities that appear unable to meet their Standard Method housing need in full, and that these authorities may ask the Winchester City Council to assist under in meeting these needs under the Duty to Cooperate. The Partnership for South Hampshire (PfSH) is working to establish the scale of any shortfall in provision and to develop a Joint Strategy to address this, but this has not been completed in time to inform this draft Regulation 18 Consultation Plan. Therefore a 'buffer' of about 1,450 dwellings has been provided, but there is the potential for this to alter depending on the outcome of the PfSH assessment. We look forward to receiving the final housing need calculation at a future stage of the consultation process, with the expectation that once the housing need, and any changes to the site allocation that may arise, have been finalised that a future year

	assessment based on highway capacity will be performed and that consideration will be accorded to the respective impact on the SRN.	
BHLF-KSAR-N8BQ-A Historic England	The current wording in criterion iv risks implying that heritage assets are not a type of environmental asset, which would be regrettable. We suggest one way of amending this, while at the same time simplifying the language. Also, we are uncertain what is meant by development proposals addressing the impact on renewable energy in criterion v. Could this be clarified? iv. MaintainConserve and enhance the importance of environmental, heritage and landscape assets and make efficient use of scarce natural resources including the recycling of materials on site;	Agree wording could be amended for clarity. Proposed Response: Amend criterion iv of Policy SP2 as follows — Maintain Conserve and enhance the importance of environmental, heritage and landscape assets and make efficient use of scarce natural resources including the recycling of materials on site; Amend criterion v of Policy SP2 as follows — Address the impact en of climate change, the potential for, renewable energy, and the implications for air quality, green infrastructure, recycling/waste, flooding and surface water and the water environment.
BHLF-KSAR-N86F-K Natural England	We fully support that the prominence given to protecting and enhancing the natural environment throughout the plan and the recognised importance of the district's natural assets including the internationally important chalk streams and its part setting within the South Downs National Park. There is strong emphasis on protecting designated sites, delivering sustainable development, and ensuring Biodiversity Net Gain is achieved.	Agree it would be helpful to refer to the LNRS and other documents. Further iterations of the Plan can reflect progress made in the LNRS and other documents. Proposed Change: Insert new paragraph (unnumbered) under criterion iii of policy SP2 –

The Plan also puts the Council's declared climate emergency at the heart of addressing the needs of the area.

Alongside its housing delivery targets, Strategic Policy SP2 should have a clear aim to significantly and demonstrably improve the natural environment to ensure that housing and infrastructure needs are met sustainably. There is also scope for the Plan to strengthen the delivery of the Local Nature Recovery Strategy (LNRS). The important role of the natural environment should be recognised for its ability to deliver measures that reduce the effects of climate change and enable nature recovery.

The Council will support the delivery of this development strategy in a sustainable way, aligned with proposals in relevant document such as the Local Transport Plan and Local Nature Recovery Strategy.

Comments which object to Policy SP2 – Spatial Strategy and development principles		
Respondent number	Comment	Officer comments
ANON-KSAR-N81F-E	Spatial Strategy and Housing	
ANON-KSAR-NKJC-Q	Distribution	
ANON-KSAR-N85K-Q		
ANON-KSAR-N85J-P	Failure to meet Duty to Cooperate or	The Plan approach to housing numbers is set out in the
ANON-KSAR-N8YM-W	provide sufficient uplift for affordability and	responses to Plan policy H1 and the Housing
BHLF-KSAR-N8TT-Y	unmet needs in South Hampshire and the	Background Paper
ANON-KSAR-NKZ5-S	PfSH Position Statement.	
ANON-KSAR-NK6N-E		
ANON-KSAR-NKJV-A		
ANON-KSAR-NKAB-D		
BHLF-KSAR-N8TG-J	Criticisms about the distribution of	The rationale and justification to the location of

ANON-KSAR-NKYT-Q	development and debate on development	development is set out in the Development Strategy
BHLF-KSAR-N86N-U	balance between urban and more rural	and Site Selection Background Paper.
ANON-KSAR-N8Q1-S	areas.	
ANON-KSAR-N8EX-M	A number of respondents stated there	
ANON-KSAR-NK21-D	should be more focus on additional	
ANON-KSAR-NKJ4-8	development in or adjacent to Winchester	
ANON-KSAR-NKZU-S	Town due to sustainability and carbon	
ANON-KSAR-N8M8-V	reduction grounds - Lanham Lane and land	
ANON-KSAR-N8QS-U	to the north of Wellhouse Lane promoted.	
ANON-KSAR-N83Q-U	Further additional growth in Whitely	
BHLF-KSAR-N8RZ-3	proposed.	
ANON-KSAR-N8WC-H	Statements that there should be further land	
BHLF-KSAR-N8R5-X	allocated in Wickham. Mill Lane, Golf Club	
ANON-KSAR-NKME-V	and Land south of Tichfield Lane promoted.	
ANON-KSAR-NKUC-2	Further development in Colden Common	
	promoted.	
	Support for Rareridge Lane in light of unmet	
	needs in South Hampshire	
	Strategy has ignored smaller settlements	
	such as Shirrell Heath and Shedfield village.	
	Site promoted Land at Twynhams Hill,	
	Shirrell Heath	
	Not all options considered.	
	Some settlements do not have new	
	allocations depute categorisation in	
	settlement hierarchy.	
	,	
	Some detailed comments submitted on the	Detailed comments on the Settlement Hierarchy are set
	settlement hierarchy	out and responded to in the responses to that Local
		Plan Evidence base document.

ANON-KSAR-NKJ6-A
ANON-KSAR-N81F-E
ANON-KSAR-NKJC-Q
ANON-KSAR-N85K-Q
ANON-KSAR-N85J-P
BHLF-KSAR-N8TT-Y
ANON-KSAR-NK6N-E
ANON-KSAR-NKJV-A
BHLF-KSAR-N8TG-J
ANON-KSAR-NKYT-Q
BHLF-KSAR-N86N-U
ANON-KSAR-N8Q1-S
ANON-KSAR-N8EX-M
ANON-KSAR-NK21-D
ANON-KSAR-N8M8-V
ANON-KSAR-N8YM-W
ANON-KSAR-N81U-W
ANON-KSAR-N83Q-U
ANON-KSAR-N83B-C
BHLF-KSAR-N8R5-X
ANON-KSAR-NKZX-V
ANON-KSAR-NKME-V
ANON-KSAR-NKZ5-S

Policy Clarity and Flexibility

Concerns regarding vague policy language potentially leading to developer misinterpretation or lack of accountability; calls for clearer definitions, specifically for car usage minimization;

Suggestions to view set targets as minimums, allowing for flexibility and adaptation to change.

South @Hampshrie Urban Areas should include the whole area which falls within PfSH.

Policy should make explicit reference to "traditional" employment needs, use Classes E(g)(ii) and (iii), B2 and B8.

Concern how high standards of design will be measured and achieved, and comment housing should be included in town centres. This policy sets out the Spatial Strategy and Development Principles. Other policies throughout the Plan provide more specific criteria and instruction where necessary.

The approach to overall growth is set out in the Housing Background Paper. It is not considered appropriate for housing allocations (and by extension this policy) to express housing numbers as a minimum. The adopted Plan follows an approach that sets the development for sites as "about" XXX dwellings and this has not fettered the ability of sites to come forward with higher numbers if that has proved to be suitable.

It is not thought appropriate for the South Hampshire Urban Areas to include the whole area which falls within PfSH. The SHUA policies reflect the previous confirmation of two strategic sites for large-scale development. They are not appropriate for considering development proposals in smaller settlements.

The Plan does set out clear targets for "traditional" employment land, and it is thought that the first and third paragraphs of SP2 sufficiently address this point.

The quality of design will be considered and addressed through the assessment of development proposals and specifically the relevant policies in the Design chapter of the Local Plan and any relevant local guidance, in

	Request mention of nature-based solutions and accessibility to housing and young people.	neighbourhood plans, design codes or local assessment or guidance. Nature based solutions are already promoted elsewhere in the plan, and on balance it is not considered this approach needs repeating here. .Similarly, while the needs of young people are addressed in the Plan and the evidence base it is not clear what value the proposed addition would bring to this policy
ANON-KSAR-N81F-E ANON-KSAR-NKJC-Q ANON-KSAR-N85K-Q ANON-KSAR-N85J-P BHLF-KSAR-N8BJ-3 ANON-KSAR-NKJV-A ANON-KSAR-NKAB-D BHLF-KSAR-N8TG-J BHLF-KSAR-N86N-U ANON-KSAR-N8Q1-S ANON-KSAR-NKJ4-8 ANON-KSAR-NKZU-S ANON-KSAR-N8M8-V ANON-KSAR-N8QS-U	Strategic Site Allocation and Development Impact Reliance on strategic site allocations seen as a risk for delayed delivery and environmental or infrastructure strains; calls for a diversified mix of development sites, including brownfield and smaller sites, to alleviate reliance on large strategic sites.	The development strategy identifies a range of sites of different sizes, from major strategic allocations to smaller site. This is considered the correct approach and provides the opportunity for further greenfield development to be phased until needed under Local Plan Policy H2. The Council has some experience of the delivery of larger sites and as part of an appropriate mix these can form a suitable and reliable part of the overall housing supply.
BHLF-KSAR-N8RZ-3 ANON-KSAR-N8EX-M ANON-KSAR-NKJC-Q ANON-KSAR-N8XP-Y ANON-KSAR-N81B-A ANON-KSAR-N8WC-H ANON-KSAR-N81U-W BHLF-KSAR-N86N-U	Community Involvement and Local Needs Calls for greater community involvement in planning; suggestions for a more democratic approach and genuine consultations with district and parish councils and residents to reflect local specificities like affordability, service accessibility, and environmental	The next round of consultation provides a further opportunity for communities to get involved in the Local Plan. The Plan's proposals for masterplanning and design codes offer additional opportunities for community involvement.

ANON-KSAR-NKYT-Q ANON-KSAR-N81F-E	protection. Request to recognise innovative design.	The approach to design is set out in Plan Policy D1 and
BHLF-KSAR-N8TT-Y ANON-KSAR-NK6N-E BHLF-KSAR-N8TG-J	Troquosi to rosogrillos illilorativo designi	it is considered this provides ample scope for innovative design.
	Questions whether housing figures and the plan reflect local needs or circumstances.	The Plan is informed by a Strategic Housing Market Assessment which provides evidence on local needs. But it is recognised that the starting point for the consideration of housing is the Government's Standard Method and other national guidance.
	Comments about difficulty in engaging with Plan and formal reg 18 process. Difficulty in reading plan and perceived differences and inaccuracies in text of policies SP2 and H1.	It is recognised that the Plan is a large, formal document and is challenging for non-professionals to read. The Council did publish an "easy read" document to make the principles easier to understand. It is considered that the policy wording of SP2 (and H1) is consistent and appropriate. The use of "about" for dwelling numbers is appropriate to reflect the realities of sites coming forward.
	Inaccuracies in document presentation noted.	Agreed Kings Worthy and Wickham should be noted as Larger Rural Settlements in the contents page for consistency with how other settlements are presented.
		Proposed Change:
		Add "Larger Rural Settlements" before Kings Worthy and Wickham on the contents table at the start of the Plan document.
BHLF-KSAR-N862-Y	Infrastructure Capacity and	
BHLF-KSAR-N86N-U ANON-KSAR-N81F-E	Environmental Considerations Concerns that existing infrastructure	The Plan approach to housing numbers is set out in the
/ ((40 / (() () () () () () () ()	Contourns that existing infrastructure	The Fight approach to housing humbers is set out in the

ANON-KSAR-NKZ5-S BHLF-KSAR-N8RZ-3 ANON-KSAR-N8WC-H ANON-KSAR-NK1J-5 ANON-KSAR-N81B-A BHLF-KSAR-N8TG-J capacity and the environmental impacts of developments are insufficiently addressed; One suggested that housing figures should be reduced in light of environmental constraints.

Emphasis on necessary infrastructure upgrades and environmental protection through mitigation strategies.

Clarification sought on requirement for infrastructure assessment

responses to Plan policy H1 and the Housing Background Paper. The rationale and justification to the location of development is set out in the Development Strategy and Site Selection Background Paper. The Council has liaised with service and infrastructure providers to understand the potential impacts of development and identify the infrastructure requirements arising from the growth proposed in the Plan. The outcomes of that process are set out in the Infrastructure Delivery Plan which will be published in support of the proposed submission plan consultation.

It is thought helpful to clarify what is being sought regarding infrastructure to support development

Proposed Change:

Amend Criterion x of Policy SP2 as follows:

X Undertake an assessment of the Test existing infrastructure and service capacity to serve new development and make arrangements in a timely manner for appropriate increases in capacity or measures to mitigate impact.

Add the following text to paragraph 3.9 -

Development proposals will be supported which reflect these principles. Further guidance and expectations are set out in the other policies in this Local Plan, and supporting evidence such as the Infrastructure Delivery Plan and other documents

		listed after para. 2.16 (page 10) should be referred to when considering how to meet these requirements. Where it is understood there are likely to be specific requirements or issues which should be discussed with third parties such as infrastructure providers, they are identified the allocations policies and supporting text.
	Objection to proposed allocation in South Wonston Objection to new allocations in Colden Common due to impacts on environment, amenity and infrastructure.	The rationale and justification to the location of development is set out in the Development Strategy and Site Selection Background Paper.
	More active flood management while housing is being built.	The Plan does include an overarching policy on flood risk (NE6) and includes specific flood risk measures where indicated as being justified in the supporting evidence base.
	Vision and Plan need to address and safeguard valued landscapes.	It is considered that criteria iv and viii of Policy SP2 sufficiently acknowledges this, along with the consideration of policy NE9 (landscape character).
ANON-KSAR-N8QS-U ANON-KSAR-NK3F-3 ANON-KSAR-N83B-C ANON-KSAR-N838-2 ANON-KSAR-NK1J-5 ANON-KSAR-NKZ5-S ANON-KSAR-N8GX-P ANON-KSAR-NKYT-Q	Sustainable Transport and Reduced Carbon Emissions Criticisms of the plan's provisions for sustainable transport and ambitions to reduce carbon emissions; suggestions for prioritizing non-car travel, enhancing public transport, and designing developments that encourage walking, cycling, and electric vehicle use.	Comments are noted and it is recognised that the opportunities for active and public transport are not uniform across the Plan area. The revisions in the Plan to identify the 20 minute neighbourhood, rather than the 15 minute city more accurately reflect the position and what the plan is trying to achieve.

	Comment that developers can only do so much to encourage active and public transport. However, practicality concerns in rural areas and market towns highlight a need for a nuanced approach for different	It is thought helpful to make a minor adjustment to clarify what is being sought from developers on sustainable transport.
	locations.	Proposed Change:
		Amend Criterion vii of Policy SP2 as follows:
		Make the use of public transport, walking and cycling easy safe and accessible, and integrate the development of homes, jobs, services and facilities, to reduce car use;
	Comments that Denmead has poor public transport links.	Noted. The relative accessibility of Denmead is noted in the Settlement Hierarchy and the Integrated Impact Assessment
	Park and ride needed to north of city, should be required in Sir John Moore site.	The proposed allocation at Sir John Moore Barracks includes proposals for a park and ride site.
ANON-KSAR-N83Q-U BHLF-KSAR-N8RZ-3 ANON-KSAR-N85J-P ANON-KSAR-NK6N-E ANON-KSAR-N8M8-V ANON-KSAR-NKYT-Q	Affordable Housing and Social Needs Concerns the plan fails to adequately address the need for affordable and social housing, particularly in Winchester and across the district; calls for prioritization of these housing types to meet local economic and social necessities, focusing on housing for key workers.	Comments are noted. The need for all types of housing, including housing for Social Rent, is set out in the Strategic Housing Market Assessment. Policies H5 and H6 seek to meet those needs subject to the evidence eon site viability set out in the Viability Study.

ANON-KSAR-NK47-N ANON-KSAR-N8EY-N ANON-KSAR-NKN1-9 ANON-KSAR-N8YU-5 ANON-KSAR-NK6N-E BHLF-KSAR-N8TG-J BHLF-KSAR-N8RZ-3 ANON-KSAR-N8WC-H	Changes in Housing Targets Respondents noted the then Government's announcement that housing targets may be "advisory" and thought that the Plan should be reconsidered. Calls for greater community involvement in planning; suggestions for a more democratic approach and further consultations with district and parish councils and residents to reflect local specificities like affordability, service accessibility, and environmental protection.	Since these objections were received we have had a change in Government and a new emphasis on delivering housing, along with proposed changes to national planning policy. It is not thought that pausing the Plan process will lead to the outcome of lower, locally evidenced overall housing targets sought by the objectors. Regarding community engagement, the proposed submission plan consultation will provide further opportunity for communities to engage in this process, and the Plan itself sets out proposes for master planning and design codes which will provide additional opportunities for engagement.
ANON-KSAR-NKHU-7 Oliver's Battery Parish Council	WCC should pause and re-evaluate your approach on required numbers following the recent change in government policy regarding housing targets. Authorities that are well-advanced in producing a new Local Plan will be given additional time and other protections. The revised approach is due to be set out in the upcoming NPPF prospectus, out for consultation this month. It is critical that the emerging Local Plan is adapted to ensure it is consistent with the new policy and correspondingly revised NPPF.	Since this objection was received we have had a change in Government and a new emphasis on delivering housing, along with proposed changes to national planning policy. It is not thought that pausing the Plan process will lead to the outcome of lower, locally evidenced overall housing targets sought.
	It is an opportunity for WCC, working with local communities, to produce a Local Plan which genuinely meets local needs considering what needs to be protected, for example the SDNP and Valued Landscapes	Regarding community engagement, the proposed submission plan consultation will provide further opportunity for communities to engage in this process, and the Plan itself sets out proposes for master planning and design codes which will provide additional

	etc.	opportunities for engagement.
i	It is essential that the right homes are delivered in the right places and that will only happen if they come with the right infrastructure and that it is done democratically with local communities.	Other comments on infrastructure and engagement with communities noted.
ANON-KSAR-NKYT-Q	The policy for housing in Winchester Town should be only to build social housing, for rental to the highest possible eco-standards without car parking provision and wherever possible re-purpose small car parks dotted around the historic city centre, as tarmac free, green open spaces, fringed with trees and hedges, some as local parks, others for mini market-gardens or allotments, providing a green corridor for biodiversity around and across the city. Other Detailed proposals for Winchester Town.	The approach to Winchester Town is set out more specifically Policies SP1 and D2. It is considered these struck an appropriate balance for a Local Plan, with sufficient flexibility to address issues and bringing forward appropriate development. Some of the detailed points provided here are considered more suitable for consideration in site masterplans design codes, or other more specific consultations.
	Policies SP2, H1 and H3 provide that the market towns and rural area will make provision for about 4,250 new homes. It is not clear how this number has been arrived at; and it appears that housing targets have been arbitrarily allocated to individual settlements based on the overall need across the district rather than any assessment of local need. Paragraph 9.26 provides that "The more sustainable 'market towns' have a higher overall housing provision with new	The rational for the scale and location of housing is set out in the Development Strategy and Site Selection Background paper, but broadly speaking the emphasis is on the sustainability of the settlement and the availability of suitable sites, rather than a local assessment of need for each settlement. The proposed allocation of 100 homes on new sites in New Alresford is in addition to windfall which is expected to come forward over the Plan period, as set out in the Table "New Alresford Housing Sources" on page 425 of the reg 18 draft Plan. This reflects the

	allocations for an additional approximately 100 dwellings each." Policy H4 Development Within Settlements allows for further development within the settlement boundaries of New Alresford and Old Alresford. These settlements have the capacity to accommodate a good supply of windfall housing sites as there are many bungalows and dwellings on large plots. This should be reflected in the overall target to deliver "approximately" 100 dwellings in New Alresford.	range of services and facilities in New Alresford and the availability of suitable land.
ANON-KSAR-N83B-C	Point vi of the strategy should require non car travel to be prioritised	This is considered sufficiently articulated in criterion vi.
BHLF-KSAR-N8R5-X	Policy SP 2 Spatial Strategy. The basis for deciding the distribution between the three components of the District is unclear. South Hampshire has been the main focus for growth and development yet in this plan the numbers in the rural settlements and the City far exceed those in South Hampshire.	The rationale and justification for the development Strategy is set out in the Development Strategy and Site Selection Background Paper. But it is worth pointing out that there is a significant amount of development with outstanding consents which is due to come forward in the South Hampshire Urban Areas in addition to the relatively limited amount of new identified development.
BHLF-KSAR-N8BT-D BHLF-KSAR-N8BJ-3 BHLF-KSAR-N8BK-4 BHLF-KSAR-N8BZ-K	We support the approach in draft policy SP2 to make "efficient use of land" and "in accessible locations". However, it is considered that the reference to "within existing settlements" fails to recognise the development potential of all land in sustainable and accessible locations unless settlement boundaries are reviewed/amended.	Agree the principle of making efficient use of land applies to all sites, whether within the existing settlement boundaries or not. Proposed Change – Amend second paragraph of policy SP2 as follows – Development proposals will be expected to make efficient use of land and buildings within existing

	settlements, and prioritise the use of previously
	developed land/buildings in accessible locations, in
	accordance with the development strategies set out in
	this Plan.

	Recommendations	Officer response
Comments from	No recommendations provided	N/A
SA/HRA		

Strategic Policy SP2 amendments

Amendments to policy

The council will support the delivery of new housing, economic growth and diversification, as appropriate for each of the three spatial areas, through the following development strategy:

- i. Winchester Town will make provision for about 5,670 5,640 new homes through a range of accommodation, including the completion of the Kings Barton development and the redevelopment of Sir John Moore Barracks, to meet the needs of the whole community and to ensure that the local economy builds on its existing and growing strengths in higher education, creative and media industries, and other knowledge-based activities, whilst respecting the town's special heritage and setting.
- ii. The South Hampshire Urban Areas will make provision for about 5,700 5,650 new homes and contribute towards meeting the Partnership for South Hampshire strategy of improving economic performance, primarily by providing major housing, economic growth and community and physical infrastructure in two sustainable new neighbourhoods at West of Waterlooville, including Newlands (West of Waterlooville) and North Whiteley).
- iii. The Market Towns and Rural Area will make provision for about 4,250 **3850** new homes and support economic and community development that serves local needs in the most accessible and sustainable locations (see the rural settlement hierarchy in Policy H3), which promote the vitality and viability of communities, and maintain their rural character and individual settlement identity.

The Council will support the delivery of this development strategy in a sustainable way, aligned with proposals in relevant documents such as the Local Transport Plan and Local Nature Recovery Strategy.

Development proposals will be expected to make efficient use of land and buildings within existing settlements, and prioritise the use of previously developed land/buildings in accessible locations, in accordance with the development strategies set out in this Plan.

In delivering the District's housing, employment and community requirements development proposals will be expected, where appropriate, to:

- iv. Maintain Conserve and enhance the importance of environmental, heritage and landscape assets and make efficient use of scarce natural resources including the recycling of materials on site;
- v. Address the impact on of climate change, the potential for renewable energy, and the implications for air quality, green infrastructure, recycling/waste, flooding and surface water and the water environment;
- vi. Make the use of public transport, walking and cycling easy safe and accessible, and integrate the development of homes, jobs, services and facilities, to reduce car use;
- vii. Apply a town centres first approach to retail, leisure or other development proposals that are high attractors of people, in accordance with the hierarchy of centres in Policy E3;
- viii. Achieve high standards of design and sensitivity to character, setting and cultural heritage
- ix. Contribute to individual and community wellbeing, health and safety and social inclusivity; and
- x. **Undertake an assessment of the** Test existing infrastructure and service capacity to serve new development and make arrangements in a timely manner for appropriate increases in capacity or measures to mitigate impact.

The development strategies for each of the spatial areas are set out in greater detail in other policies of this Plan.