

Consultation comments on SP1 – Vision and Objectives

- Support - 34
- Object - 32
- Neither support or object – 32

The changes to the supporting text and the Local Plan policies have not only been informed by the responses to the Regulation 18 consultation but they have also taken on board any additional feedback that has come out of discussions/meetings with statutory consultees and members in order to improve the clarity and understanding of the contents of the Local Plan.

| Comments in support of Policy SP1 – vision and objectives | | |
|--|--|---|
| Respondent number | Comment | Officer comment |
| ANON-KSAR-N8QS-U BHLF-KSAR-N8BS-C BHLF-KSAR-N86F-K ANON-KSAR-N81K-K ANON-KSAR-N85J-P ANON-KSAR-N8XU-4 ANON-KSAR-NKQN-9 BHLF-KSAR-N8TG-J | Sustainable Development and Climate Action Respondents appreciate the emphasis on net-zero carbon emissions and energy efficiency. However, there are concerns over the clarity of strategies and practical application of 15-minute neighbourhoods. | Support noted. |
| ANON-KSAR-N8WG-N BHLF-KSAR-N8ZF-Q ANON-KSAR-N8QS-U ANON-KSAR-N85A-D ANON-KSAR-N8MP-M ANON-KSAR-NK44-J BHLF-KSAR-N8TG-J | Spatial Strategy and Land Use Respondents support the strategic zoning and balanced growth, focusing on brownfield sites and nature conservation. There are concerns about equal distribution of development and the need to protect rural areas from excessive growth. Agreement that significant development at Micheldever Station should not take place. A number of additional or alternative sites were proposed for development in or adjacent to Winchester Town, as well as the market towns and rural area. | The approach to the quantum and distribution of development has evolved over the production of the Plan and is set out in the responses to emerging Plan Policy H1, the Housing Background Paper and the Development Strategy and Sites Background Paper. |
| ANON-KSAR-N8WG-N BHLF-KSAR-N8ZF-Q ANON-KSAR-N85A-D | Housing and Local Services Recognition of objectives to provide a diverse range of housing, including affordable options, within 15-minute neighbourhoods. | The range of housing needs has been identified in the SHMA and |

| | | |
|--|---|---|
| ANON-KSAR-N8MP-M ANON-KSAR-N81K-K ANON-KSAR-N85J-P BHLF-KSAR-N8TG-J | Concerns exist about meeting varied population needs effectively. Those promoting sites allocated in the Local Plan supported their allocation and commented how they could contribute towards the aims of the Plan. | the approach to housing is set out in the Housing Background Paper. |
| BHLF-KSAR-N8BS-C ANON-KSAR-N85A-D ANON-KSAR-N8MP-M ANON-KSAR-NK44-J ANON-KSAR-N8XU-4 BHLF-KSAR-N8TG-J | Economic Development and Infrastructure Support exists for adapting to business needs and aligning infrastructure with sustainable growth. Calls for specific development contributions, but skepticism about meeting all employment and retail needs is present. | The Employment and Town Centre Uses Study sets out the evidence on need for these uses, and it is considered that the Plan sets out sufficient land to meet those needs. |
| ANON-KSAR-N8WG-N ANON-KSAR-N8QS-U ANON-KSAR-N81K-K ANON-KSAR-N85J-P ANON-KSAR-NKQN-9 BHLF-KSAR-N8TG-J | Active and Sustainable Transport Strong support for enhancing public transport, cycling, and walking connections. Suggestions for detailed policy, with doubts about objectives without enforceable requirements, especially concerning lesser-accessible areas. A request to consider the merits of using “micromobility vehicles”, a term used to vehicles, electric (or human) powered, that are not capable of travelling over 45km/h. | Comments noted. Rural areas are by their nature less accessible, but the Plan should set out aspirations for improving active travel. Whilst smaller electric vehicles may have environmental benefits, the focus of the Plan is on active travel in line with national planning policy and guidance. |
| ANON-KSAR-N8WG-N ANON-KSAR-N8XU-4 ANON-KSAR-N81K-K | Environmental Protection and Biodiversity Enthusiasm for biodiversity net gain and environmental protection, with a desire for more rigorous policies to ensure effective conservation efforts amid development. | Noted |
| ANON-KSAR-N8WG-N | Public Engagement and Community Involvement Praise for community engagement opportunities; calls for genuine co-creation and ensuring community voices lead to tangible impacts on plans. | Noted |
| ANON-KSAR-NKDW-5 Littleton and Harestock Parish Council | The policy sets out Winchester City Council’s commitment to deliver its vision and objectives which includes engaging proactively with a range of partners. It provides the basis for working with organisations such as parish councils. The Parish | Comment is noted – It is considered unnecessary to specifically mention Parish Councils in this instance. |

| | | |
|---|--|---|
| | <p>Council welcomes the opportunity to contribute to the future planning of its area but any engagement must be such that the views of the local community are seen to be influencing decisions and not just a tick box exercise.</p> <p>Strengthen Policy SP1 by explicitly stating: “.... engage proactively with a range of partners, including parish councils, to jointly find solutions... “</p> | <p>Otherwise others (County Council, Town forum, etc) should also be listed adding to the length but not the effectiveness of the policy.</p> |
| <p>ANON-KSAR-N8WG-N Winchester Town Forum</p> | <p>The Town Forum supports the Local Plan and believes it will help to ensure the sustainable growth and development, while also preserving its unique character and heritage. This is based on the robustness of the process, including vision and design workshops, public engagement, connection with stakeholders, plan innovation, the overall strategy of prioritisation of the brownfield first approach, work regarding movement strategies, Student Accommodation policies, and Affordable Housing priorities.</p> <p>In summary we appreciate the Local Plan for it's focus on providing a range of housing options to meet the needs of different people and families. This is important because it will help to create a diverse and inclusive community where people of all ages and backgrounds can thrive. We also appreciate the plan's emphasis on protecting and enhancing our natural environment. This is crucial not only for the well- being of our residents but also for the health of the planet.</p> <p>In short we believe that the Winchester Local Plan is a well thought out and forward thinking document that will benefit our town for years to come.</p> | <p>Support is noted.</p> |

| | | |
|-------------------------------------|---|----------------|
| BHLF-KSAR-N86F-K Natural England | We fully support that the prominence given to protecting and enhancing the natural environment throughout the plan and the recognised importance of the district's natural assets including the internationally important chalk streams and its part setting within the South Downs National Park. There is strong emphasis on protecting designated sites, delivering sustainable development, and ensuring Biodiversity Net Gain is achieved. The Plan also puts the Council's declared climate emergency at the heart of addressing the needs of the area. | Support noted. |
|-------------------------------------|---|----------------|

| Comments which neither support of object to policy SP1 – Vision and objectives | | |
|--|--|--|
| Respondent number | Comments | Officer comments |
| BHLF-KSAR-N863-Z ANON-KSAR-NKJ6-A BHLF-KSAR-N8TA-C BHLF-KSAR-N864-1 ANON-KSAR-NKBB-E BHLF-KSAR-N86B-F BHLF-KSAR-N8RP-S BHLF-KSAR-N8RJ-K BHLF-KSAR-N8Z6-7 ANON-KSAR-N8Q1-S ANON-KSAR-NKZU-S BHLF-KSAR-N8ZD-N ANON-KSAR-NK29-N BHLF-KSAR-N86A-E ANON-KSAR-NKAY-4 | Planning Process and Policy Clarity Concerns about the clarity and practicality of the local plan, emphasising the need for transparency and effective communication of objectives for easy implementation. Requests for greater ambition. Calls for more strategic cross-boundary thinking and less reliance on South Hampshire Urban Areas to deliver development. Concerns policy unnecessary. | The policy seeks to provide a specific reference point for the Vision and Objectives of the Plan. It is considered they broadly strike the right approach providing achievable but challenging aims for development to contribute towards. Concerns over the development strategy are addressed in the Development Strategy and Site Selection Background Paper. It is considered helpful to clarify and update the description of the situation on cross boundary issues. |

| | | |
|--|--|--|
| | | <p>Proposed Change: .</p> <p>Amend para. 2.19 as follows –</p> <p>The council and a number of neighbouring authorities are members of the Partnership for South Hampshire (PfSH) which seeks to encourage sustainable, economic led growth and regeneration of the South Hampshire sub-region. Whilst this work is non-statutory (i.e. not part of the formal development plan) it has helped to inform decision making for the development of the Regulation 18 Local Plan and helps to fulfil the council's duty to cooperate. Members of PfSH have entered into a Joint published a Spatial Position Statement which sets out a strategic development strategy for the area, including how shortfalls in housing provision in some authorities might be dealt with. There are currently a number of work streams currently in preparation, including an analysis of Strategic Development Opportunity Areas (SDOAs) to</p> |
|--|--|--|

| | | |
|--|--|--|
| | | <p>meet the PfSH unmet housing need, a Transport Assessment of potential SDOAs, and an economic analysis. Further details on the PfSH Spatial Position Statement have been included in the Homes for All topic.</p> |
| <p>ANON-KSAR-NKJ6-A BHLF-KSAR-N8TA-C ANON-KSAR-NKDG-N ANON-KSAR-N8Q1-S BLF-KSAR-N86T-1 ANON-KSAR-NK47-N BHLF-KSAR-N8RJ-K BHLF-KSAR-N8ZD-N ANON-KSAR-NK29-N</p> | <p>Sustainable and Green Development Support expressed for sustainable practices and green initiatives in local planning, with a call for detailed guidance and strong frameworks to protect green spaces and enhance biodiversity. Calls for biodiversity or nature crisis to be recognised in the Plan and greater prominence for renewable energy and low carbon development.</p> | <p>Amend the second sentence of paragraph 3.2 as follows –</p> <p>The eCouncil declared a climate emergency in 2019 and a nature emergency in 2023, work has taken place at a local level on a Winchester Town Vision, and local communities have commenced work on a number of neighbourhood development plans in Denmead, New Alresford, and Hursley along with new and updated village design statements.</p> <p>Insert the following after the first sentence of the first paragraph of the Winchester Vision on page 21 as follows – Winchester District has unique natural, cultural and historic assets which means it is an attractive place to live work and visit. The need to adapt to, improve</p> |

| | | |
|---|--|---|
| | | <p>resilience to and mitigate climate change is being responded to. The challenges of changes to the environment, economy and lifestyles will be met in a positive manner. The natural beauty, biodiversity and cultural heritage will be enhanced. Key assets such as chalk streams and the setting of the national park will be protected.</p> |
| <p>BHLF-KSAR-N86A-E BHLF-KSAR-N8Z6-7 ANON-KSAR-NKJ6-A BHLF-KSAR-N8TA-C BHLF-KSAR-N864-1 ANON-KSAR-N8Q1-S ANON-KSAR-NK47-N ANON-KSAR-NKZU-S BHLF-KSAR-N8RJ-K BHLF-KSAR-N8RP-S BHLF-KSAR-N8ZD-N</p> | <p>Housing Strategy and Affordability Responses were received on the importance of a housing strategy that accommodates both present and future needs, with a focus on affordability and the necessity for a variety of housing types, as well as even distribution of development. Additional or alternative sites for development were proposed, and an extension of the Plan period to 2040. Greater monitoring of affordable housing. It was suggested intergenerational housing had benefits for the district.</p> | <p>The approach to the quantum and distribution of development has evolved over the production of the Plan and is set out in the responses to emerging Plan Policy H1, the Housing Background Paper and the Development Strategy and Sites Background Paper. The monitoring framework already assesses the performance of policy H6 in securing affordable housing on larger market-led sites. There is no comparable policy in the plan to deliver a set quantum of affordable housing and so a monitoring indicator is not necessary or appropriate.</p> |

| | | |
|---|--|--|
| | | Housing is already occupied by different generations. Whilst appropriate for some it is not everyone's first choice and so the plan is focused on delivering sufficient homes to meet identified needs. |
| <p>BHLF-KSAR-N8Z6-7 ANON-KSAR-NKJ6-A BHLF-KSAR-N86B-F ANON-KSAR-N8Q1-S ANON-KSAR-NKPC-W BHLF-KSAR-N8ZD-N ANON-KSAR-NKH3-5</p> | <p>Infrastructure and Transport Highlights the need for a comprehensive transport strategy that reduces car dependency, coupled with concerns about the impact of growth on current networks and the need for infrastructure development to match housing growth. Calls for more leisure and sports facilities in the area.</p> | <p>Comments are noted. The primary transport strategy for the district is set out in Local Transport Plan 4, recently adopted by the County Council. The approach to transport impacts arising from a result of local plan growth is set out in the Strategic Transport Assessment which has been informed by that. The approach to leisure and sports is informed by the Town Centre Uses Study, the Opens Space Assessment and the Playing Pitch Strategy. Overall, it is considered that the issue is adequately addressed in Objective ii of "Living Well".</p> |
| <p>ANON-KSAR-NKBB-E BHLF-KSAR-N8TA-C ANON-KSAR-NK47-N, ANON-KSAR-NKAY-4 ANON-KSAR-NKZU-S ANON-KSAR-NK29-N</p> | <p>Community Involvement and Local Economy Desire for increased community engagement in planning processes and the development of policies that support local economic growth. Requests for emphasis on circular economy and green growth including renewable energy.</p> | <p>Comments are noted. The Council's Statement of Community Involvement has recently been updated with how it intends to consult with the community on planning issues, and the Plan itself outlines a new emphasis on</p> |

| | | |
|--|---|--|
| | | masterplanning and design codes, both of which offer new opportunities for community engagement. |
| ANON-KSAR-N8Q1-S ANON-KSAR-NK47-N ANON-KSAR-NK29-N | Environmental and Heritage Conservation Recognition of the need to balance development with the conservation of landscapes, historic assets, and biodiversity, highlighting the challenge of achieving environmentally sensitive planning. | Comments are noted. Overall it is considered that the Vision and Objectives strike an appropriate balance for the development plan. |
| ANON-KSAR-NK1Z-N Shedfield Parish Council | The vision and objectives may be unrealistic in rural communities where the concept of a 15 minute neighbourhood is a very long way off and will require major investment in infrastructure. We would support the development of brownfield sites over green fields and the proposals for tackling the climate emergency and creating a greener district, Living Well and a Vibrant Local Economy would be welcome if they can be made to work | Comments are noted. Further consideration has been given to the points made and it is considered appropriate to clarify the Plan on these points. Amend final sentence of the second paragraph of the Vision on page 21 as follows, to bring the wording in line with Local Transport Plan 4 – “ We are also promoting t The concept of 15 20 minute neighbourhoods and active travel is ensuring that development is connected to public transport, rights of way and cycleways” Amend Objectives on page 22 as follows – ii. Maximise the use of land as a valuable resource which is needed to accommodate growth |

| | | |
|---|---|---|
| | | <p>through the promotion and prioritisation by prioritising the development of brownfield land, making best and most efficient use of available land which is suitable for development, and achieve high quality design which makes a positive contribution to the public realm</p> |
| <p>ANON-KSAR-N8QD-C Winchester Climate Assembly</p> | <p>The participants of the Winchester District Climate Assembly are pleased to see that the climate emergency and carbon neutrality is at the heart of the local plan. They strongly support an urgent increase in renewable energy generation in the District and so would welcome paragraph 3.7 - Tackling the Climate Emergency, obj vii having a specific reference to renewable energy generation alongside low carbon infrastructure.</p> | <p>Comments are noted. IT is thought this point may be better addressed through revisions to the Vision, rather than one objective.</p> <p>Insert the following after the first sentence of the first paragraph of the Winchester Vision on page 21 as follows –</p> <p>Winchester District has unique natural, cultural and historic assets which means it is an attractive place to live work and visit. <u>The need to adapt to, improve resilience to and mitigate climate change is being responded to.</u> The challenges of changes to the environment, economy and lifestyles will be met in a positive manner. The natural beauty, biodiversity and cultural heritage will be enhanced. Key</p> |

| | | |
|---------------------------------------|---|---|
| | | assets such as chalk streams and the setting of the national park will be protected. |
| BHLF-KSAR-N8SX-2 National Highways | <p>National Highways (NH) has been appointed by the Secretary of State for Transport as strategic highway company under the provisions of the Infrastructure Act 2015 and is the highway authority, traffic authority and street authority for the strategic road network (SRN). The SRN is a critical national asset and as such National Highways works to ensure that it operates and is managed in the public interest, both in respect of current activities and needs as well as in providing effective stewardship of its long-term operation and integrity. We will therefore be concerned with proposals that have the potential to impact the safe and efficient operation of the SRN, in this case the M3 between junctions 8 and 12, the A34 from the interchange with the A303 to Junction 9 of the M3, the A303 from its interchange with the A34 to junction 8 of the M3 and a short section of the M27, including junction 9.</p> <p>Overall, in accordance with national policy, we look to Winchester City Council to promote strategies, policies and land allocations that will support alternatives to the car and the operation of a safe and reliable transport network. We welcome the Council's Objective to deliver inclusive communities with a range of services and infrastructure in sustainable neighbourhoods and measures which encourage sustainable and active transport and minimise the need to use the private car to travel. We would be concerned if any material increase in traffic were to occur on the SRN or at its junctions because of planned growth within the borough, without careful consideration of mitigation measures. It is important that the Local Plan provide the planning policy framework to ensure development cannot progress without the appropriate infrastructure</p> | Comments are noted and have informed the approach to the Strategic Transport Assessment which has been undertaken, the results of which are published in support of the Regulation 19 proposed Submission Plan. |

| | | |
|--|--|--|
| | <p>being in place.</p> <p>NH are supportive of the Winchester District Regulation 18 Consultation Plan vision and objectives to deliver sustainable neighbourhoods with measures which encourage sustainable and active transport and minimise the need to use the private car to travel, which the Policies as outlined in the document should significantly contribute. We have provided feedback where necessary on the respective Policies considered to have potential impact on the SRN and note at this stage the Local Plan does not provide details or understanding of the impact to capacity at the local road network level. The SRN needs to be added to this requirement as well as a need to assess capacity when required. To ensure that the Local Plan is deliverable, a transport evidence base should be provided to demonstrate the Local Plan impact on the SRN and as necessary identify suitable mitigation. This work will form a key piece of evidence to demonstrate the Local Plan is sound, therefore it is important that any identified mitigation has a reasonable prospect of delivery within the timescales of when the identified growth is planned. Once the transport impacts of the Local Plan sites are understood, the Infrastructure Delivery Plan document should set out any SRN mitigation required to deliver the Local Plan development. We would welcome the opportunity to discuss this with Winchester District Council ahead of the next Local Plan consultation.</p> <p>National Highway supports Winchester City Council's commitment to work with partners to consult on potential developments coming forward within the borough. We look forward to continuing the ongoing work with all parties to identify and produce a robust transport strategy which would inform the size and scale of</p> | |
|--|--|--|

| | | |
|--|---|---|
| | development deliverable within Winchester up to and beyond the Local Plan process. | |
| BHLF-KSAR-N8R2-U Hursley Parish Council | <p>Will government make changes to the housing need calculation called the Standard Methodology and what planning reforms are likely to come forward during this local plan period? As a result we consider this consultation to be premature.</p> <ul style="list-style-type: none"> • We consider the housing numbers to be unnecessarily high. • When will there be clarity on the Partnership for South Hampshire (PfSH) housing numbers that may in turn affect Winchester's allocation? • Demographic and population data used to calculate housing and economic need is based on 2014 data - when will this be updated? • Has the desktop settlement hierarchy been updated and confirmed as accurate by parishes? • Is Winchester's 5-year land supply on track for delivery? • How will the Local Plan protect our green fields and settlement gaps? • How has the impact of development in south Winchester on the surface water and groundwater flood risk to Hursley and Pitt been considered? • How does building new developments on green fields reduce the reliance on travel by car? • Does the local plan protect our valued landscape? • How can we get accurate and up to date windfall housing data? | <p>The approach to the quantum and distribution of housing is set out in the responses to policy H1, the Housing Background Paper and the Development Strategy and Site Selection Background Paper.</p> <p>The Settlement Hierarchy background paper has been updated and a revised version will be published in support of the regulation 19 proposed submission Plan for all parties to comment.</p> <p>The most recent assessment of housing supply is in the 2023 AMR which states Winchester can demonstrate more than 5 years land supply for housing.</p> <p>The Plan approach to countryside and settlement gaps is set out in policies SP3 and NE7 respectively.</p> <p>The Council has commissioned a Strategic Flood Risk Assessment</p> |

| | | |
|--|---|--|
| | <ul style="list-style-type: none"> • How can developers be encouraged to build out brown field sites rather than using valued agricultural land? • Is there sufficient focus on economic development across the Winchester District? • Where in the plan is encouragement given to small start up businesses and sites of employment? Such as the site now being proposed at Woodlands Park in Otterbourne. • There is no mention of Bushfield Camp development proposals | <p>to inform the identification of sites and the approach to development.</p> <p>As the supply of brownfield sites is insufficient to deliver the amount of development required, greenfield development is unavoidable. Whether on brownfield or greenfield sites, the plan seeks to deliver development in locations and in a manner which encourages cycling and other sustainable transport.</p> <p>The approach to considering landscape character is set out in Policy NE9.</p> <p>Housing data is set out in the AMR, which is published on the Council's website each year.</p> <p>The Council seek to encourage the development of brownfield land through the allocation of sites, through the operation of policy D6 to prioritise the development of brownfield sites, and the proposed Policy H6, which reduces the requirements for affordable housing in light of the increased cost of developing brownfield land.</p> |
|--|---|--|

| | | |
|---|---|---|
| | | <p>The approach to economic development is primarily set out in the Employment chapter of the Plan, which identifies sufficient supply of sites to meet identified needs. Policy E9 includes a new measure to specifically allow for local evidence of business needs to be taken into account when considering additional proposals for employment development outside of settlements.</p> <p>Bushfield Camp is the subject of Plan Policy W5 and is outlined in the Employment chapter of the Plan.</p> |
| <p>BHLF-KSAR-N8Z7-8 South Downs National Park Authority</p> | <p>We support WCC’s continuing liaison with neighbouring authorities, including the SDNPA, to ensure cross-boundary strategic priorities are fully addressed. We would like to take the opportunity to highlight the SDNPA’s strategic cross-boundary priorities which provide a framework for these discussions:</p> <ul style="list-style-type: none"> · Conserving and enhancing the natural beauty of the area; · Conserving and enhancing the region’s biodiversity (including green infrastructure issues); · The delivery of new homes, particularly affordable homes for local people and pitches for Gypsies, Travellers and Travelling Showpeople; | <p>Agree section on duty to cooperate should explain the role and relationship with the South Downs National Park Authority.</p> <p>Proposed Response:</p> <p>Insertion of new paragraph to follow 2.18 –</p> <p><u>The Council has a particular responsibility with regards to the South Downs National Park Authority, to address both the</u></p> |

| | | |
|--|---|---|
| | <ul style="list-style-type: none"> · The promotion of sustainable tourism; · Development of the local economy; and · Improving the efficiency of transport networks by enhancing the proportion of travel by sustainable modes and promoting policies which reduce the need to travel. <p>The SDNPA will continue to work closely and collaboratively with WCC in relation to the above cross boundary priorities. We note of equal importance is that effective collaboration takes place with regards to enhancing the natural beauty of the area, especially within the setting of the SDNP. This is similarly the case with green infrastructure, wildlife corridors, and connecting people to the recreational opportunities in the National Park in line with statutory purpose 2 (see above). The South Downs Partnership Management Plan (PMP) is also a material consideration in this respect.</p> <p>Given the above, we recommend additional text is included under “Duty to Cooperate” to recognise the need for a joint approach with the SDNPA, with regards to development and change within the setting of the SDNP and /or close to the SDNP boundary, and to refer to the PMP.</p> <p>We request that the SDNP boundary is included on all relevant policy maps, site plans, and wider context plans throughout the emerging local plan document.</p> | <p><u>potential impact of development within the Winchester Plan area upon the National Park, but also to consider how the development needs of that part of Winchester district may be accommodated.</u></p> |
| <p>BHLF-KSAR-N8BD-W City of Winchester Trust</p> | <p>General comments on the presentation of the Local Plan</p> <p>The City Council’s broad priorities of addressing Climate Change,</p> | <p>Comments are noted. The Plan has been reviewed and a number</p> |

| | | |
|--|--|--|
| | <p>ensuring homes for all and good design are laudable, and it is to be congratulated on giving so much emphasis to these. The Trust also applauds its introduction of detailed viability assessments for sites where affordable housing is required to stop developers avoiding their obligations to provide these.</p> <p>However there are problems. The local plan is an important statutory document which sets the framework for development for decades and so it should be as clear and easy to understand as possible. The draft plan is long and in too many places repetitive and ambiguous. Some policies are generic and read more as broad ambitions rather than clear guidelines against which planning applications are to be determined. This is particularly the case for smaller developments. Policy wording should be tightened where possible to provide clear guidance to those using the plan to influence how Winchester and the District develops.</p> <p>The rest of this response concentrates on those areas in which the Trust has distinct policy objectives and has areas of expertise and where it believes amendments are required to some of the explanatory and introductory texts and some of the policies.</p> | <p>of amendments made throughout to improve clarity and legibility.</p> |
| <p>BHLF-KSAR-N8BQ-A Historic England</p> | <p>Full document on SP to show mark ups</p> <p>Para 2.11 - object</p> <p>While we realise that the figure is not intended to be a comprehensive list of all the evidence gathered to inform the Plan, and we welcome reference to Landscape Character Assessment, we encourage the Council to ensure that when presenting its evidence base it presents clearly the key evidence that it has used to inform its approach on the historic environment. For example, this could include reference to Conservation Area Character</p> | <p>Agree – reference to evidence base and table of relevant local evidence for Policy D1 should be updated to refer to relevant evidence on the historic environment.</p> <p>Agree to amend vision to replace “historic assets“ with “heritage assets”</p> |

| | | |
|--|--|---|
| | <p>Appraisals, Winchester Urban Archaeological Assessment, Extensive Urban Surveys, and other studies as appropriate, in addition to the Winchester Historic Environment Record, the National Heritage List for England (NHLE) and other sources.</p> <p>Page 20 Figure - support</p> <p>We welcome direct links being made between the historic environment and climate change mitigation & adaptation, as acknowledged in this figure.</p> <p>Page 21 - comment</p> <p>We welcome acknowledgement in the Local Plan’s draft vision of the importance of the District’s cultural and heritage assets, and the Council’s commitment to responding positively to the challenges associated with change and enhancing cultural heritage.</p> <p>We welcome reference to the richness in Winchester’s heritage and the importance placed on heritage assets and rural character. For consistency with the NPPF terminology we suggest amending “historic assets” to “heritage assets”.</p> <p>Regeneration will make the best use of previously developed land, which will be delivered while protecting and enhancing the character and the wealth of heritage historic assets.</p> <p>The market towns and rural villages will remain attractive settlements, accommodating changes to support evolving communities and the economy, with modest growth to meet their needs underpinning the resilience of local services and facilities whilst retaining their individual identity, heritage historic assets and</p> | <p>Proposed response – Amend the final sentence of the first bullet point of the Vision on page 21 of the Plan as follows –</p> <p>Regeneration will make the best use of previously developed land, which will be delivered while protecting and enhancing the character and the wealth of <u>heritage</u> historic assets.</p> <p>Agree rewording of second paragraph of Vision on page 21 of document to improve clarity.</p> <p>Proposed response: Amend final sentence of the second paragraph of the Vision on page 21 as follows –</p> <p>“We are also promoting tThe concept of 15 20 minute neighbourhoods and active travel <u>is</u> ensuring that development is connected to public transport, rights of way and cycleways”</p> <p>iii. Maintain Conserve and enhance Winchester District’s valuable environments including both the urban and rural areas as</p> |
|--|--|---|

| | | |
|--|---|---|
| | <p>rural character.</p> <p>We query if the opening of what is currently the 2nd paragraph might be simplified a little. Currently it is packed with several different ideas, and there is a degree of repetition with some of the content in the opening paragraph.</p> <p>Page 22/23 - object</p> <p>While the vision-related text provides a good springboard to embed heritage-related considerations in the Local Plan, regrettably the draft objectives do not follow through on this promise, only referring to the historic environment in the context of avoiding adverse impacts from development – which though important, fails to capitalise on the power of heritage to support growth and enhance peoples’ lives.</p> <p>We would welcome some tweaks to be made, potentially to objectives iii and iv. We suggest possible revised wording for objective iii for consideration.</p> <p>In addition, we wonder if retrofitting existing buildings might be a sufficiently important topic to merit an objective (perhaps under Homes for All on p23), including the sensitive consideration of historic buildings.</p> <p>iii. Maintain <u>Conserve</u> and enhance Winchester District’s valuable environments including both the urban and rural areas as well as the built, <u>historic</u> and natural environments. The significance of heritage assets will inform decision-making and be protected; and improve wildlife assets will be improved through the Biodiversity Action Plan.</p> | <p>well as the built, <u>historic</u> and natural environments and improve wildlife assets through the Biodiversity Action Plan.</p> <p>iv. Ensure that development is designed to provide biodiversity net gain, and does not have an adverse impact on landscape character and <u>the</u> historic environment and the unique and special characteristics of the South Downs National Park.</p> <p>The retrofit of existing buildings is an important issue but it is considered that this has a specific policy (HE14) which appropriately addresses this and on balance it does not need its own objective.</p> |
|--|---|---|

| | | |
|---|--|---------------|
| | <p>iv. Ensure that development is designed to provide biodiversity net gain, and does not have an adverse impact on landscape character and the historic environment and the unique and special characteristics of the South Downs National Park.</p> | |
| <p>BHLF-KSAR-N8BB-U Test Valley Borough Council</p> | <p>We support reference in Winchester District’s Regulation 18 Local Plan regarding collaborative working with neighbouring authorities, including the work of the Partnership for South Hampshire (PfSH). Paragraph 2.19 highlights WCC’s engagement through PfSH, including ongoing work to prepare a joint position statement, which TVBC are also supportive of.</p> <p>We support reference to the ongoing collaborative work with TVBC and other local authorities to mitigate the impacts of recreational pressures and nutrients from new development, upon the sensitive environment of the Solent. This is a key area of joint working, to which we are also firmly committed.</p> <p>TVBC welcomes the strategic emphasis in the plan on designing for carbon neutrality and adapting for future climate change over the plan period and beyond, which recognises the role local plans can play in supporting wider ambitions to mitigate and adapt to climate change. TVBC has declared a climate emergency and the overarching theme of countering climate change runs throughout our draft Regulation 18 (Stage 1) Local Plan, including through Strategic Policy 1.</p> | <p>Noted.</p> |
| <p>BHLF-KSAR-N86R-Y Havant Borough Council</p> | <p>We have read with interest your Regulation 18 Draft Plan and support the way in which you have courageously put climate change at the heart of your plan. Havant also supports Winchester’s plan’s focus on high quality development, including homes for all, and notes that the plan makes provision to meet Winchester’s housing need in full, together with some need from the South</p> | <p>Noted.</p> |

| | | |
|--|--|---|
| | <p>Downs National Park. That being said, joint working at the PfSH level has shown that there is significant unmet need across the sub-region at this point. That includes need in districts bordering Winchester, in particular Portsmouth and Havant.</p> | |
| <p>BHLF-KSAR-N86T-1 Hampshire County Council (Transport)</p> | <p>Para 2.11 – Evidence base studies and documents</p> <p>It may be worthwhile noting in this opening section that earlier this year Hampshire County Council and Winchester City Council jointly commissioned a District wide Local Walking and Cycling Infrastructure Plan (LCWIP) which is in development and anticipated to be finalised and published in time for the next stage of the Local Plan process and a future Examination in Public.</p> <p>Vision and Objectives</p> <p>P22 – Tackling the climate emergency and creating a greener district. Surface transport is the largest contributor to UK domestic greenhouse gas emissions therefore it seems unusual that there is no reference to the need to decarbonise the transport network and reduce the need to travel by car within this section of the draft document. Although it is noted that there is reference to active travel and minimising the need to travel by car in the Living Well section.</p> <p>Appendix 2: Minerals and Waste Planning</p> <p>The County Council is pleased to see that the Hampshire Minerals and Waste Plan (2013) is mentioned in the Draft Local Plan, and that it is displayed in the development strategy of the Local Plan. However, the County Council believe there needs to be more emphasis on how minerals and waste policy will apply to the development strategy of the Local Plan:</p> | <p>The District wide LCWIP is not finalised by the time that the proposed submission plan has been prepared, and so specific mention has not been included.</p> <p>~The Vision and Objectives are primarily aimed at matters the Local Plan can address and the extent to which the Plan can decarbonise the transport network is limited. Reducing the need to travel is include din objective iii of Living Well.</p> <p>Minerals and Waste Strategy is the responsibility of the County Council and paragraph 2.8 of the Proposed Submission Plan makes that clear. This is considered a simpler and appropriate way to highlight the role minerals and waste planning have in the overall development plan.</p> |

| | | |
|--|--|--|
| | <p>The Hampshire Minerals and Waste Plan (HMWP, 2013) sets out the Minerals Safeguarding Area, which is then contained in the regularly updated Minerals and Waste Consultation Area (MWCA). The HMWP also sets out the minerals safeguarding policy for Hampshire (Policy 15 (Safeguarding – mineral resources)), the minerals infrastructure safeguarding policy (Policy 16 (Safeguarding – mineral infrastructure)) and the waste infrastructure safeguarding policy (Policy 26 (Safeguarding – waste infrastructure)), while the Minerals and Waste Safeguarding Supplementary Planning Documents (available on our website - Minerals and Waste Safeguarding in Hampshire SPD) provide further guidance on the policies and their implementation.</p> | |
|--|--|--|

| Comments which object to Policy SP1 – Vision and Objectives | | |
|---|--|--|
| Respondent number | Answer | Officer comment |
| ANON-KSAR-N8V5-2 ANON-KSAR-N81F-E ANON-KSAR-N85K-Q BHLF-KSAR-N8TT-Y ANON-KSAR-NKFKQ-1 ANON-KSAR-NKZ5-S ANON-KSAR-NK6N-E ANON-KSAR-NKJV-A BHLF-KSAR-N86N-U ANON-KSAR-NKGN-Y ANON-KSAR-NKTJ-8 ANON-KSAR-N8EX-M ANON-KSAR-NKJ4-8 | <p>Vision Clarity and Policy Integration</p> <p>Objectives and vision described as vague, leading to uncertainty in balancing growth with environmental and community benefits; integration of sustainability, affordable housing, and infrastructural resilience seen as inadequate. Question whether the vision and objectives should be a policy. Some thought the Vision and objectives should be summarised in the policy itself. No mention of children or the younger generation. Health lifestyles should be included. Calls for the plan period to be extended by an additional year to ensure it has a fifteen year duration from adoption. Vision should address neighbouring areas.</p> <p>Concern objectives should be worded to more closely follow planning tests or resemble planning policies.</p> | <p>The policy seeks to provide a specific reference point for the Vision and Objectives of the Plan. It is considered they broadly strike the right approach providing achievable but challenging aims for development to contribute towards.</p> <p>It is considered helpful to clarify and update the description of the situation on cross boundary issues.</p> <p>Proposed Change: .</p> |

| | | |
|---|--|---|
| <p>ANON-KSAR-N8XT-3 ANON-KSAR-N8M8-V ANON-KSAR-NK6U-N BHLF-KSAR-N8T1-V ANON-KSAR-NKA3-X ANON-KSAR-NK3F-3 ANON-KSAR-NKZK-F ANON-KSAR-NKME-V ANON-KSAR-N8VD-H ANON-KSAR-NKYT-Q ANON-KSAR-NKUC-2</p> | | <p>Amend para. 2.19 as follows –</p> <p>The council and a number of neighbouring authorities are members of the Partnership for South Hampshire (PfSH) which seeks to encourage sustainable, economic led growth and regeneration of the South Hampshire sub-region. Whilst this work is non-statutory (i.e. not part of the formal development plan) it has helped to inform decision making for the development of the Regulation 18 Local Plan and helps to fulfil the council's duty to cooperate. Members of PfSH have entered into a Joint published a Spatial Position Statement which sets out a strategic development strategy for the area, including how shortfalls in housing provision in some authorities might be dealt with. There are currently a number of work streams currently in preparation, including an analysis of Strategic Development Opportunity Areas (SDOAs) to meet the PfSH unmet housing need, a Transport Assessment of</p> |
|---|--|---|

| | | |
|---|---|--|
| | | potential SDOAs, and an economic analysis. Further details on the PfSH Spatial Position Statement have been included in the Homes for All topic. |
| <p>BHLF-KSAR-N86N-U ANON-KSAR-N8V5-2 ANON-KSAR-NKA3-X ANON-KSAR-N81F-E ANON-KSAR-NKJV-A ANON-KSAR-NKTJ-8 ANON-KSAR-N8EX-M ANON-KSAR-N85K-Q ANON-KSAR-NKJ4-8 ANON-KSAR-NKUC-2 BHLF-KSAR-N8TT-Y ANON-KSAR-NKAP-U ANON-KSAR-NKFQ-1 ANON-KSAR-NKME-V ANON-KSAR-N8M8-V ANON-KSAR-NK6N-E ANON-KSAR-N8VD-H ANON-KSAR-N8GG-5 ANON-KSAR-NKYT-Q</p> | <p>Housing Strategy and Affordability Concerns on growth leading to expensive housing; affordability questioned alongside rural and urban housing allocation; suggestions to address housing shortages and create sustainable, affordable communities. Comments that vision is not being reflected in selection of sites for housing. Request that new housing sites should be distributed broadly, to achieve a diversity of supply. Calls for housing numbers to be reconsidered in light of changes in Government policy. Housing affordability to be recognised in vision. Housing should be clear it is for all ages – to ensure it refers to older person s needs Concerns policy is not based upon local need.</p> | <p>The Councils approach to the quantum of development is set out in the Housing Background Paper. The distribution is explained in the Development Strategy and Site Selection Background Paper. Overall it is considered that the Plan broadly strikes the right balance in contributing towards unmet housing needs and securing affordable housing. The plan also focuses most growth on the most sustainable settlement, whilst allowing for some growth in other settlements to ensure a variety of supply and in response to needs in those communities. Comments on specific types of housing needs are acknowledged – but it is considered this is already appropriately addressed in Objective iv.</p> |
| <p>ANON-KSAR-NKA3-X ANON-KSAR-NKGN-Y ANON-KSAR-NK3F-3 ANON-KSAR-N81F-E</p> | <p>Balancing Growth with Environmental Preservation Growth, particularly housing development, and its alignment with environmental protection are debated; greenfield versus brownfield site development and the impact on local ecology are</p> | <p>Amend the second sentence of paragraph 3.2 as follows –</p> |

| | | |
|---|--|--|
| <p>ANON-KSAR-N8GG-5 ANON-KSAR-NKJV-A ANON-KSAR-NKTJ-8 ANON-KSAR-N8EX-M ANON-KSAR-NKAP-U ANON-KSAR-NKFQ-1 ANON-KSAR-NKW4-N ANON-KSAR-NK6N-E ANON-KSAR-NKEE-M ANON-KSAR-NKYT-Q ANON-KSAR-NK3N-B</p> | <p>of concern; proposals include localised growth strategies and eco-conscious building practices. Calls for stronger emphasis on sustainable growth and brownfield development, avoiding flood risk areas</p> <p>Disagree with some of the proposed housing allocations, including the expansion of North Whiteley, South Wonston, Wickham, Courtenay Road</p> | <p>The eCouncil declared a climate emergency in 2019 <u>and a nature emergency in 2023</u>, work has taken place at a local level on a Winchester Town Vision, and local communities have commenced work on a number of neighbourhood development plans in Denmead, New Alresford, <u>and</u> Hursley along with new and updated village design statements.</p> <p>Agree the second objective on page 22 is ambiguous and should be clarified.</p> <p>Proposed Change:</p> <p>Amend second objective on page 22 as follows –</p> <p>ii. Maximise the use of land as a <u>valuable</u> resource which is needed to accommodate growth through the promotion and prioritisation <u>by prioritising the development</u> of brownfield land, making best and most efficient use of available land which is suitable for development, and achieve high quality design which makes a positive contribution to the public realm</p> |
|---|--|--|

| | | |
|--|---|--|
| <p>BHLF-KSAR-N86N-U ANON-KSAR-N8V5-2 ANON-KSAR-N81F-E ANON-KSAR-N8GG-5 BHLF-KSAR-N8TT-Y ANON-KSAR-N838-2 ANON-KSAR-NKFQ-1 ANON-KSAR-NKZK-F ANON-KSAR-NK1J-5, ANON-KSAR-N8M8-V ANON-KSAR-NK6N-E ANON-KSAR-NKEE-M ANON-KSAR-NKYT-Q ANON-KSAR-NK3N-B</p> | <p>Transport, Infrastructure, and Community Well-being Potential consequences of development on transport and infrastructure discussed; concerns on sustainable transport, healthcare access, and the well-being of growing communities; holistic development approach seen as lacking. Protection for allotments and other spaces important for well being. Greater recognition of horse riding in objectives and consistency of terminology for rights of way.</p> | <p>Comments noted. Rural areas are by their nature less accessible, but there are benefits in having a limited amount of development in the most sustainable locations to ensure local communities needs are met. The Plan does protect open spaces, including allotments, in Policy NE3. The comment about equestrian use is noted but this is considered too detailed to be an objective in its own right, and objectives i, iii, and vii adequately address what is being sought.</p> |
| <p>BHLF-KSAR-N86N-U ANON-KSAR-NKEE-M ANON-KSAR-N8V5-2 ANON-KSAR-NKA3-X ANON-KSAR-NKJV-A ANON-KSAR-N8EX-M ANON-KSAR-NK1J-5 ANON-KSAR-N8XT-3 ANON-KSAR-N8M8-V ANON-KSAR-NK6N-E ANON-KSAR-NKYT-Q</p> | <p>Economic Development and Local Needs Perceived disparity between tourism-focused growth and local needs; calls for more focus on local employment, services, and local well-being; strategies should align with community needs and respect environmental limitations. The centre of Winchester needs improving as a destination with more sustainable economy uses and materials. Some concern that Winchester town is not as attractive as it was.</p> | <p>The comments seek a number of amendments but there is a requirement for the plan to deliver growth in line with national planning policy and in response to local evidence., which indicates that a certain amount of additional land is required to support economic growth. Policy E9 introduces a specific measure for local needs to be taken into account when considering additional employment proposals. Comments on Winchester itself are noted. Plan polices including D2 seek to ensure</p> |

| | | |
|--|---|--|
| | | future development is of high quality. |
| ANON-KSAR-N8V5-2 ANON-KSAR-NK3F-3 ANON-KSAR-N8GG-5 ANON-KSAR-NKTJ-8 ANON-KSAR-NKZ5-S ANON-KSAR-N8M8-V ANON-KSAR-NKYT-Q ANON-KSAR-NK6U-N | <p>Climate Change and Biodiversity</p> <p>Emphasis on stronger climate change mitigation and biodiversity protection; current stance seen as inadequate with calls for specific commitments and environmentally-aligned development practices.</p> <p>One respondent disagreed that climate emergency should be recognised</p> <p>Calls for biodiversity or nature crisis to be recognised in the Plan and greater prominence for renewable energy and low carbon development.</p> | <p>Amend the second sentence of paragraph 3.2 as follows –</p> <p>The eCouncil declared a climate emergency in 2019 <u>and a nature emergency in 2023</u>, work has taken place at a local level on a Winchester Town Vision, and local communities have commenced work on a number of neighbourhood development plans in Denmead, New Alresford, <u>and</u> Hursley along with new and updated village design statements.</p> |
| ANON-KSAR-NKAP-U | <p>Public Engagement and Transparency</p> <p>Increased transparency and meaningful public engagement in decision-making needed; accessibility of information and inclusion of local input highlighted as areas for improvement</p> | <p>The SCI sets out how the Council will engage the public in planning matters, and this was updated in 2023. The Plan includes further measures on masterplanning and design codes which will increase the opportunity for public involvement.</p> |
| ANON-KSAR-NKFQ-1 Upham Parish Council | <p>SP1 presents generally laudable objectives but there is an important policy paragraph missing from the overall objectives of the plan.</p> <p>The section on tackling the climate emergency makes no reference to the importance of locating housing in sustainable locations close to public transport hubs where active travel on</p> | <p>It is considered that this policy is adequately addresses in objective i, which states</p> <p><i>i. Supporting measures which encourage sustainable and active</i></p> |

| | | |
|--|---|--|
| | <p>foot/cycle is dominant and not the private car. The carbon footprint of new housing will be dependent not only on the construction of the building envelope and services, but the behaviour and choices of its future occupants, and the job of the local plan is surely to provide the environment where these behaviours and choices have the minimum impact.</p> <p>In terms of the climate emergency there can be no more significant decision taken under the local plan, than where housing development is permitted, and the objectives need to acknowledge this.</p> | <p><i>transport and minimising the need to use the private car to travel.</i></p> <p>It is considered this includes locating development in locations which support the objective.</p> |
|--|---|--|

| Comments which did not answer to whether they support, object or neither support or object to Policy SP1 – Vision and Objectives | | |
|---|---|--|
| Respondent number | Comment | Officer comment |
| BHLF-KSAR-N8RU-X BHLF-KSAR-N87Z-8 ANON-KSAR-N88Q-Z | <p>Environmental considerations and climate change response Respondents suggested incorporating green strategies into housing development and emphasised recycling.</p> | The design and carbon neutrality policies in the Plan do include a greater emphasis on more sustainable developments and |
| BHLF-KSAR-N8RU-X BHLF-KSAR-N87Z-8 ANON-KSAR-N88Q-Z BHLF-KSAR-N8ZZ-B | <p>Housing and strategic growth Suggestions focused on directing growth towards Winchester and using brownfield locations. Criticisms were made about high housing prices and the affordability crisis. There should be more housing, with a greater focus on Winchester. Promotion of housing site at 10 Harestock Road.</p> | The approach to the quantum of housing is set out in the Housing Background Paper, and the allocation of housing sites is in the Development Strategy and Site Selection Background Paper. |
| BHLF-KSAR-N8RV-Y BHLF-KSAR-N8ZZ-B ANON-KSAR-N88Q-Z | <p>Sustainability and land use Balancing growth with environmental responsibilities was a concern. A debate on sustainable development and preserving local</p> | Some comments sought greater ambition with regards to sustainability, but the Plan will be assessed with reference to |

| | | |
|--|---|--|
| | distinctiveness was present among respondents. A request for greater emphasis on local food production and food resilience. | national planning policy and guidance. Overall it is considered the plan does set out an appropriate approach. A specific reference to local food production and resilience is considered too detailed for a local plan objective, but policy NE3 protects allotments (and seek further allotment provision in appropriate circumstances). |
| BHLF-KSAR-N8RU-X BHLF-KSAR-N87Z-8 BHLF-KSAR-N8TB-D BHLF-KSAR-N878-6 | Policy clarity and understanding There was concern over the complexity of policy documentation, with mixed views on its structure and understandability by the general public. Document is too long. Clarity and succinctness were recommended. The role of other organisations should be clearer. One respondent thought the existing plans were satisfactory. | Comments are noted and it is acknowledged that the Plan is lengthy. It is intended that the final document will make use of IT to be more accessible, through measures such as interactive maps. |
| BHLF-KSAR-N8RV-Y ANON-KSAR-N85N-T BHLF-KSAR-N87Z-8 | Infrastructure and local services Dissatisfaction was raised regarding the non-upgradation of infrastructure matching recent developments. The need for integrated land-use and transport planning to cut carbon emissions was emphasised. | The specific instances are noted. Policy SP2 of the emerging Plan contains a requirement that an assessment of infrastructure is assessed and arrangements are made to ensure it is delivered in a timely manner. |
| ANON-KSAR-N85N-T BHLF-KSAR-N8RU-X BHLF-KSAR-N8RV-Y | Legal and procedural concerns Questions about the legal authority of local plans and ministerial powers to overturn decisions were raised. One respondent questioned inf the plan was premature in light of government announcements. A claim was made for greater transparency and engagement. Previous planning decisions were referred to. Six weeks is a short time to consider the Plan document | The plan is subject to a legal framework which includes a ministerial right to intervene in both plan -making and development management decisions. But the Council has a duty to maintain and keep the |

| | | |
|-------------------------|--|---|
| | | <p>Plan up to date. Therefore it is not considered that the plan is premature. It is acknowledged there is a lot of material to consider in a local plan consultation, but the Council is obliged to keep to published timetables where possible. It is hoped that the early publication of evidence and plan documents prior to the official start of consultations provides parties with an opportunity to begin the process of considering the material early.</p> |
| <p>BHLF-KSAR-N8R9-2</p> | <p>It is understood that Winchester District Council are undertaking a Regulation 18 Consultation regarding the Winchester District Local Plan, which sets out our vision and objectives for future development across the Winchester district outside the South Downs National Park.</p> <p>The Defence Infrastructure Organisation (DIO) Safeguarding Team represents the Ministry of Defence (MOD) as a statutory consultee in the UK planning system to ensure designated zones around key operational defence sites such as aerodromes, explosives storage sites, air weapon ranges, and technical sites are not adversely affected by development outside the MOD estate. For clarity, this response relates to MOD Safeguarding concerns only and should be read in conjunction with any other submissions that might be provided by other MOD sites or departments.</p> <p>Paragraph 97 of the National Planning Policy Framework 2021 requires that planning policies and decisions should take into account defence requirements by 'ensuring that operational sites</p> | <p>Comments are noted but it is believed do not require any specific change to the Plan document.</p> |

| | | |
|--|--|--|
| | <p>are not affected adversely by the impact of other development proposed in the area.' To this end MOD may be involved in the planning system both as a statutory and non-statutory consultee. Statutory consultation occurs as a result of the provisions of the Town and Country Planning (Safeguarded aerodromes, technical sites and military explosives storage areas) Direction 2002 (DfT/ODPM Circular 01/2003) and the location data and criteria set out on safeguarding maps issued by Department for Levelling Up, Housing and Communities (DLUHC) in accordance with the provisions of that Direction.</p> <p>The review or drafting of planning policy provides an opportunity to better inform developers of the constraints that might be applied to development as a result of the requirement to ensure defence capability and operations are not adversely affected.</p> <p>The Winchester District Council Local Plan authority area is washed over by safeguarding zones that are designated to preserve the operation and capability of defence assets and sites (including RAF Odiham, DARA Fleetlands heliport, AAC Middle Wallop, and the Central WAM Network). The review or drafting of planning policy provides an opportunity to better inform developers of the constraints that might be applied to development as a result of the requirement to ensure defence capability and operations are not adversely affected.</p> <p>Copies of these plans, in both GIS shapefile and .pdf format, can be provided on request through the email address above.</p> <p>To provide an illustration of the various issues that might be fundamental to MOD assessments, a brief summary of safeguarding zone types is provided. Depending on the statutory safeguarding zone within which a site allocation or proposed development falls, different considerations will apply.</p> <ul style="list-style-type: none">• The airspace above and surrounding aerodromes is safeguarded to ensure that development does not form a physical obstruction to | |
|--|--|--|

| | | |
|--|---|--|
| | <p>the safe operation of aircraft using that aerodrome. New development may have detrimental impacts depending on site location relative to safeguarded sites and assets.</p> <ul style="list-style-type: none">• Zones with a radius of 12.87km is designated around certain military aerodromes. Aircraft within these zones are most likely to be approaching or departing aerodromes and therefore being at critical stages of flight. Within these zones development that has the potential to provide an attractant environment to certain large and/or flocking bird species hazardous to aviation safety may be subject to design requirements or for management plans to be applied. This can include landscaping schemes associated with large developments, green and brown roofs, landscaping, biodiversity enhancement, or the creation of new watercourses/bodies. Sustainable Drainage Systems (SUDS) additionally provide an opportunity for habitats within and around a development. The incorporation of open water, both permanent and temporary, and associated reedbeds, wetlands ponds and ditches provide a range of habitats for wildlife, including potentially increasing the creation of attractant environments for large and flocking bird species hazardous to aviation.• Finally, those technical assets that facilitate air traffic management, primarily radar, navigation, and communications systems are safeguarded to limit the impact of development on their capability and operation. The height, massing and materials used to finish a development may all be factors in assessing the impact of a given scheme. Developments that incorporate renewable energy systems may be of particular concern given their potential to provide large expanses of metal at height, for example in the case of a wind turbine or a solar PV system mounted on a roof. In addition, and where development falls outside designated safeguarding zones, the MOD may also have an interest, particularly where the development is of a type likely to have an | |
|--|---|--|

| | | |
|--|---|--|
| | <p>impact on operational capability by virtue of scale, height, or physical properties. Examples of these types of development include renewable energy development such as the installation of wind turbine generators or solar photo voltaic panels, or any development that would exceed a height of 50m above ground level. Both tall (of or exceeding a height of 50m above ground level) structures and wind turbine development introduce physical obstacles to low flying aircraft. Solar PV development can compromise the operation of communications and other technical assets by introducing substantial areas of metal that degrade signals and, depending on the location of development, may produce glint and glare to the detriment of aviation safety. Wind turbines may impact on the operation of surveillance systems such as radar where the rotating motion of their blades can degrade and cause interference to the effective operation of these types of installations, potentially resulting in detriment to aviation safety and operational capability. This potential is recognised in the Government's online Planning Practice Guidance which contains, within the Renewable and Low Carbon Energy section, specific guidance that both developers and Local Planning Authorities should consult the MOD where a proposed turbine has a tip height of, or exceeding 11m, and/or has a rotor diameter of 2m or more.</p> | |
|--|---|--|

| | Recommendations | Officer response |
|----------------------|--|---|
| Comments from SA/HRA | <p>Recommendations Vision and Objectives 5.7 The following recommendations are included for the text of the Vision and Objectives to help mitigate any negative effects and strengthen any positive effects identified:</p> <ul style="list-style-type: none"> ■ The Vision could be strengthened by setting out that at the end of plan period the housing need for the area of Winchester Town will be addressed. There is no need for the | <p>The existing Vision already states that new development will address the needs of the area, and so the statements regarding meeting housing need are not considered necessary.</p> |

| | | |
|--|--|---|
| | <p>Vision to set out the detail of the areas at which this need will be met.</p> <ul style="list-style-type: none"> ■ The Vision could be further strengthened by setting out that housing to meet the needs of a range of residents (including the need for affordable homes) will be delivered in the District. There is no need for the Vision to set out the detail of the areas at which this need will be met. ■ The Objectives include addressing the climate emergency as the first objective. The Vision could be further strengthened by giving the need to adapt, improve resilience to and mitigate climate change increased prominence by addressing it earlier in the Vision text. Given the declaration of climate emergency within the District and growing importance of this issue, it is considered prudent to strengthen the Vision in this way. | <p>The Vision now includes reference to the need to adapt, improve resilience to and mitigate climate change in its first paragraph.</p> <p>It is agreed that climate change should be included earlier in the Vision.</p> <p>Proposed response –</p> <p>Insert the following after the first sentence of the first paragraph of the Winchester Vision on page 21 as follows –</p> <p><u>The need to adapt, improve resilience to and mitigate climate change is being responded to.</u></p> <p>Amend the second sentence of the second paragraph of the vision on page 21 as follows –</p> <p>The District will be better placed to adapt, be resilient to and mitigate climate change and help the council to address its climate emergency declaration will lead to through the introduction of energy efficiency standards to <u>ensuring</u> that residential development is built to net-zero carbon</p> |
|--|--|---|

Amendments to Policy SP1

The council is committed to the delivery of the vision and objectives of the Plan and will engage proactively with a range of partners to jointly find solutions to achieve high quality sustainable and inclusive development that is focussed around sustainable travel modes of transport and will use available tools at its disposal in order **to** unlock sites which are key to the Plan's delivery. The Plan will meet the aims set out in the Vision and Objectives by ensuring that new development contributes towards them as follows –

Vision

Development proposals should demonstrate **that** they contribute towards, and are compatible with, the overall aims of the Plan as set out in the vision and deliver the aspiration for each sub-area.

Objectives

Development proposals should demonstrate how they contribute towards the objectives of the Plan.

Amendments to supporting text

Insertion of new paragraph to follow 2.18 –

~~2.18 The city council has worked positively and collaboratively with neighbouring local planning authorities and other bodies to identify and seek to address any strategic, cross-boundary matters. How the council has engaged with neighbouring bodies and other bodies will be set out in Statement of Common Grounds which will be published on the WCC website before the Regulation 19 stage.~~

The Council has a particular responsibility with regards to the South Downs National Park Authority, to address both the potential impact of development within the Winchester Plan area upon the National Park, but also to consider how the development needs of that part of Winchester district which falls within the Park may be accommodated.

2.19

The council and a number of neighbouring authorities are members of the Partnership for South Hampshire (PfSH) which seeks to encourage sustainable, economic led growth and regeneration of the South Hampshire sub-region. Whilst this work is non-statutory

(i.e. not part of the formal development plan) it has helped to inform ~~decision making~~ for the development of the ~~Regulation 18 Local Plan~~ and helps to fulfil the council's duty to cooperate. ~~Members of PfSH have entered into a Joint~~ **published a Spatial Position Statement which sets out a strategic development strategy for the area, including how shortfalls in housing provision in some authorities might be dealt with.** ~~There are currently a number of work streams currently in preparation, including an analysis of Strategic Development Opportunity Areas (SDOAs) to meet the PfSH unmet housing need, a Transport Assessment of potential SDOAs, and an economic analysis.~~ Further details on **the PfSH Spatial Position Statement** have been included in the Homes for All topic.

Amend the second sentence of paragraph 3.2 as follows –

The ~~c~~Council declared a climate emergency in 2019 **and a nature emergency in 2023**, work has taken place at a local level on a Winchester Town Vision, and local communities have commenced work on a number of neighbourhood ~~development~~ plans in Denmead, New Alresford, **and** Hursley along with new and updated village design statements.

Insert the following after the first sentence of the first paragraph of the Winchester Vision on page 21 as follows –

Winchester District has unique natural, cultural and historic assets which means it is an attractive place to live work and visit. **The need to adapt to, improve resilience to and mitigate climate change is being responded to.** The challenges of changes to the environment, economy and lifestyles will be met in a positive manner. The natural beauty, biodiversity and cultural heritage will be enhanced. Key assets such as chalk streams and the setting of the national park will be protected.

Amend the second sentence of the second paragraph of the vision on page 21 as follows –

New development will address the needs of the area and enhance the sustainability of communities, natural environment and the economy and respond to the wider relationship with neighbouring areas. ~~The District will be better placed to adapt, be resilient to and mitigate climate change and help the council to address its climate emergency declaration~~ **will lead to** through the introduction of energy efficiency standards ~~to~~ **ensuring** that residential development is built to net-zero carbon.

Amend final sentence of the second paragraph of the Vision on page 21 as follows –

~~"We are also promoting t~~**The concept of 15 20 minute neighbourhoods and active travel is ensuring that development is connected to public transport, rights of way and cycleways"**

Amend final sentence of the first bullet point of the Vision on page 21 as follows –

Regeneration will make the best use of previously developed land, which will be delivered while protecting and enhancing the character and the wealth of **heritage** historic assets.

Amend Objectives on page 22 as follows –

ii. Maximise the use of land as a **valuable** resource ~~which is needed to accommodate growth through the promotion and prioritisation~~ **by prioritising the development** of brownfield land, making best and most efficient use of available land which is suitable for development, and achieve high quality design which makes a positive contribution to the public realm

iii. ~~Maintain~~ **Conserve** and enhance Winchester District's valuable environments including both the urban and rural areas as well as the built, **historic**, and natural environments and improve wildlife assets through the Biodiversity Action Plan.

iv. Ensure that development is designed to provide biodiversity net gain, and does not have an adverse impact on landscape character and **the** historic environment and the unique and special characteristics of the South Downs National Park.